

## **REDEVELOPMENT AGENCY OF CENTERVILLE CITY AGENDA**

**NOTICE IS HEREBY GIVEN THAT THE REDEVELOPMENT AGENCY OF CENTERVILLE CITY WILL HOLD A PUBLIC MEETING AT 9:25 P.M. ON TUESDAY, MARCH 4, 2013 AT THE CENTERVILLE CITY COMMUNITY CENTER AND CITY HALL COUNCIL CHAMBERS, 250 NORTH MAIN STREET, CENTERVILLE, UTAH. THE AGENDA IS SHOWN BELOW.**

*Meetings of the Centerville Redevelopment Agency Board may be conducted via electronic means pursuant to Utah Code Ann. § 52-4-207, as amended. In such circumstances, contact will be established and maintained via electronic means and the meeting will be conducted pursuant to the Electronic Meetings Policy established by the City Council for electronic meetings.*

*Centerville City, in compliance with the Americans With Disabilities Act, provides accommodations and auxiliary communicative aids and services for all those citizens in need of assistance. Persons requesting these accommodations for City-sponsored public meetings, services, programs, or events should call Blaine Lutz, Centerville Finance Director, at 295-3477, giving at least 24 hours notice prior to the meeting.*

Tentative  
Time:

9:25    **A.     ROLL CALL**

**B.     NEW BUSINESS**

1.        **MINUTES REVIEW AND ACCEPTANCE**  
            February 18, 2014 meeting
2.        Approve Tax Increment Participation Agreement relating to the Salmon  
            Pasture Development within the Barnard Creek CDA
3.        Consider use of RDA funds for enhancements to Main & Parrish  
            Intersection Project

**C.     ADJOURNMENT**

Steve H. Thacker  
Executive Director

**CENTERVILLE CITY COUNCIL**

**Staff Backup Report  
3/4/2014**

Item No. 1.

Short Title: Minutes Review and Acceptance

Initiated By:

Scheduled Time:

**SUBJECT**

February 18, 2014 meeting

**RECOMMENDATION**

**BACKGROUND**

**ATTACHMENTS:**

Description

- February 18, 2014 RDA meeting minutes

# PRELIMINARY DRAFT

Minutes of the **Redevelopment Agency of Centerville** meeting held Tuesday, February 18, 2014 at 9:46 p.m. in the Centerville City Hall Council Chambers, 250 North Main Street, Centerville, Utah.

## **DIRECTORS PRESENT**

Paul A. Cutler, Chair  
Ken S. Averett  
Tamilyn Fillmore  
Stephanie Ivie  
Lawrence Wright

## **DIRECTOR ABSENT**

John T. Higginson, Vice Chair

## **STAFF PRESENT**

Steve Thacker, RDA Executive Director  
Blaine Lutz, Finance Director  
Lisa Romney, City Attorney  
Katie Rust, Recording Secretary

## **VISITOR**

Craig Salmon, Salmon Pasture Development

## **MINUTES REVIEW AND ACCEPTANCE**

The minutes of the January 28, 2014 RDA meeting were reviewed. Director Ivie made a **motion** to approve the minutes. Director Wright seconded the motion, which passed by unanimous vote (5-0).

## **APPOINTMENT**

Director Ivie made a **motion** to appoint Director Averett to serve as an RDA representative on the Administrative Control Board of the Davis Center for Performing Arts (ACB). Director Wright seconded the motion, which passed by unanimous vote (5-0). Vice Chair Higginson will continue in his current term as an RDA representative on the ACB.

## **PROPOSED CONTENT FOR TAX PARTICIPATION AGREEMENT RELATING TO THE SALMON PASTURE DEVELOPMENT WITHIN THE BARNARD CREEK CDA**

Staff made recommendations regarding a tax increment participation agreement relating to the Salmon Pasture Development within the Barnard Creek CDA. Steve Thacker, RDA Executive Director, explained a contradiction in street lighting requirements between the Commerce Shorelands Park guidelines and City development guidelines. Mr. Thacker stated he feels there is justification for eliminating the required street lighting for the project area, but he will further examine the lighting needs with the Police Chief. Mr. Salmon has requested a delay in the requirement to install the waterline and curb and gutter along 1275 North. The agreement could be written to specify that tax increment could not be disbursed until installation occurs. Staff will discuss the pros and cons and bring a recommendation to the RDA. Craig Salmon stated he cannot see that the City needs the curb and gutter and waterline on the north side of the project at this time. The project would be easier if the infrastructure costs could be spread out.

The RDA discussed the project, and indicated general support for moving forward with the tax increment participation agreement. Staff will draft an agreement to present to the RDA at the next meeting.

**ADJOURNMENT**

At 10:33 p.m. Director Ivie made a **motion** to return to regular City Council meeting.  
Director Fillmore seconded the motion, which passed by unanimous vote (5-0).

\_\_\_\_\_  
Steve Thacker, RDA Executive Director

\_\_\_\_\_  
Date Approved

\_\_\_\_\_  
Katie Rust, Recording Secretary

## **CENTERVILLE CITY COUNCIL**

### **Staff Backup Report 3/4/2014**

Item No. 2.

Short Title: Consideration of the Redevelopment Agency of the City of Centerville to Approve Tax Increment Participation Agreement relating to the Salmon Pasture Development within the Barnard Creek CDA

Initiated By:

Scheduled Time:

#### **SUBJECT**

#### **RECOMMENDATION**

Approve the Participation Agreement between the Centerville Redevelopment Agency and Salmon HVAC for the Pastures commercial development.

#### **BACKGROUND**

As directed at the February 18th meeting, staff and LYRB have drafted a Participation Agreement between the Centerville City Redevelopment Agency and Salmon HVAC. The Agreement is based on the analysis by LYRB outlined in the January 27th memo (see attached), and staff recommendations as discussed at the February 18th meeting. A final draft was not available at the time of distribution of the agenda, however a preliminary draft is attached and the final will be attached as soon as available. UPDATED; FINAL DRAFT IS NOW ATTACHED.

In short the agreement includes:

1) Salmon HVAC will receive 100% of the tax increment received from the Pastures project from 20 years from the time increment is received by the RDA, or a maximum of \$889,609 whichever comes first. The \$889,609 is the gross amount estimated in the LYRB memo on page 5.

2) That the project would need to commence at a date certain. That wording is not complete in the preliminary draft.

#### **ATTACHMENTS:**

##### Description

- ☐ Final Draft Participation Agreement
- ☐ LYRB memo 1/27/2014
- ☐ Preliminary Draft Agreement

## TAX INCREMENT PARTICIPATION AGREEMENT

Between  
Redevelopment Agency of Centerville City  
and  
Salmon HVAC

This Tax Increment Participation Agreement (the "Agreement") is entered into as of this \_\_\_\_\_ day of \_\_\_\_\_ 2014, by and between SALMON HVAC (the "Company"), as the owner of certain real property located in Centerville City, Davis County, Utah, on which it proposes the development of a light industrial/flex space project known as the **PASTURE PROJECT** as defined below, and the **REDEVELOPMENT AGENCY OF CENTERVILLE CITY**, a redevelopment agency created under Utah law (the "Agency") in contemplation of the following facts and circumstances:

A. **WHEREAS** the Company owns approximately 4.87 acres of real property located at approximately 605 North 1250 West, Centerville City, Davis County, Utah, (the "Site"), which is depicted in **EXHIBIT A: MAP OF PASTURE PROJECT**, and desires to develop a light industrial/flex space development project;

B. **WHEREAS** the Company has presented to the Agency and its representatives the estimated value of the proposed improvements and development to the Site, which will improve parcels 060030046 and 060030031, and which includes three light industrial buildings (as detailed in **EXHIBIT B: ARCHITECTURAL RENDERINGS**) for a total estimate of 51,386 square feet (the "Pasture Project"), resulting in an estimated taxable value of approximately four million fifty thousand four hundred ninety-eight dollars (\$4,050,498) as shown in **EXHIBIT C: ESTIMATED PRIVATE INVESTMENT ANALYSIS**;

C. **WHEREAS**, it is necessary for the Company to construct infrastructure and site improvements prior to the full development of the Pasture Project, which infrastructure and site improvement costs (the "Infrastructure Costs") are estimated to be \$758,519 (as more fully depicted in **EXHIBIT D: INFRASTRUCTURE COSTS AND IMPROVEMENTS**);

D. **WHEREAS** the Company has presented to the Agency and its representatives a projected financing pro forma, which includes justification for the Agency's participation in a portion of the Infrastructure Costs;

E. **WHEREAS** the Agency has heretofore created the Barnard Creek Community Development Project Area ("Project Area") in 2014 that is comprised of the properties that includes the Site, which authorizes the Agency to use all tax increment as allowed in the Community Development & Renewal Agency Act, Utah Code Annotated ("UCA") 17C (the "Act");

F. **WHEREAS** the Agency has heretofore adopted and authorized the Barnard Creek Community Development Project Area Plan and Budget that provides the Agency the ability to negotiate participation and tax increment agreements with developers and property owners;

G. **WHEREAS** the Site and the proposed Pasture Project, due to its location within the Project Area, generates incremental property tax revenues to the Agency;

**AGREEMENT:**

NOW THEREFORE, in consideration of the mutual covenants, conditions, and considerations as more fully set forth below, the parties hereby agree to the Participation Agreement as follows:

1. **Tax Increment Financing Incentive.** Subject to the terms and conditions of this Agreement, as a consideration for the Company constructing and developing the Site, the Agency agrees to contribute to the Company certain tax increment received by the Agency and produced by the creation and development of the Pasture Project (*as more fully described below in subparagraph A*). Payment of tax increment to the Company is intended to be used by the Company as a reimbursement for Infrastructure Costs incurred in connection with the Pasture Project.

A. The Agency will remit 100% of Pasture Project Tax Increment (*"Pasture Project Tax Increment" shall mean the amount of property tax revenue received by the Agency pursuant to the Budget and Interlocal Agreements related to the Pasture Project and which tax increment revenue is generated by the parcels of property that constitute the Site*), commencing on the next succeeding tax year after the Project Area tax increment has been triggered by the Agency. The total amount of the Pasture Project Tax Increment to be remitted by the Agency to the Company shall be the lesser of either:

- i. twenty-years from the date the Agency first receives the Pasture Project Tax Increment, or
- ii. until the maximum Pasture Project Tax Increment amount equals \$889,609 (as more fully described in **EXHIBIT E: CALCULATION OF TAX INCREMENT FINANCING INCENTIVE**).

2. **Timing of Infrastructure Improvements.** Infrastructure, site improvements, and building construction related to Phase I of the Pasture Project are anticipated to occur within the next five years. Should the timing of Phase I be delayed beyond 2019, this Agreement will become invalid and the Company will be required to approach the Agency for a tax increment financing incentive under a separate agreement or amendment to this Agreement.

3. **Timing and Payment of Tax Increment.** The Agency shall commence payment of Pasture Project Tax Increment outlined in 1 (A) above commencing April 15<sup>th</sup> on the next succeeding tax year after the Project Area tax increment has been triggered by the Agency. It is further agreed that the condition of this Agency payment related to Pasture Project Tax Increment is subject to receipt of said monies from Davis County.

4. **RDA Authority.** The Drawings and Preliminary and Final Construction Documents shall be subject to general architectural review and guidance by the Agency. The City's approval is directed to such matters as planning, zoning, engineering, structural matters, compliance with City buildings codes and regulations, conditional use permits, and applicable State, federal or local laws relating to

construction standards. The Company understands that the Agency's approval is in addition to the City's approval. The Agency's determinations respecting the Company's compliance with the Project Area Plan, the Preliminary and Final Construction Documents and this Agreement shall be final and conclusive. The approval of the Agency shall not be unreasonably withheld or denied.

5. **Successors and Assigns.** This Agreement may not be assigned by the Company without the expressed prior written consent of the Agency, said consent not to be unreasonably withheld.

6. **Amendments.** Except as otherwise provided herein, this Agreement may be modified or amended by, and only by, a written instrument duly authorized and executed by the Company and the Agency.

7. **Governing Law and Interpretation.** This Agreement shall be governed by the laws of the State of Utah, and any action pertaining hereto shall be brought in the applicable state or federal court having jurisdiction in Davis County, Utah.

(The remainder of the page is intentionally left blank.)

FINAL DRAFT

THIS TAX INCREMENT PARTICIPATION AGREEMENT IS EXECUTED to be effective  
as of the day and year first above written.

COMPANY: SALMON HVAC  
a Utah company

By: \_\_\_\_\_  
\_\_\_\_\_, Owner

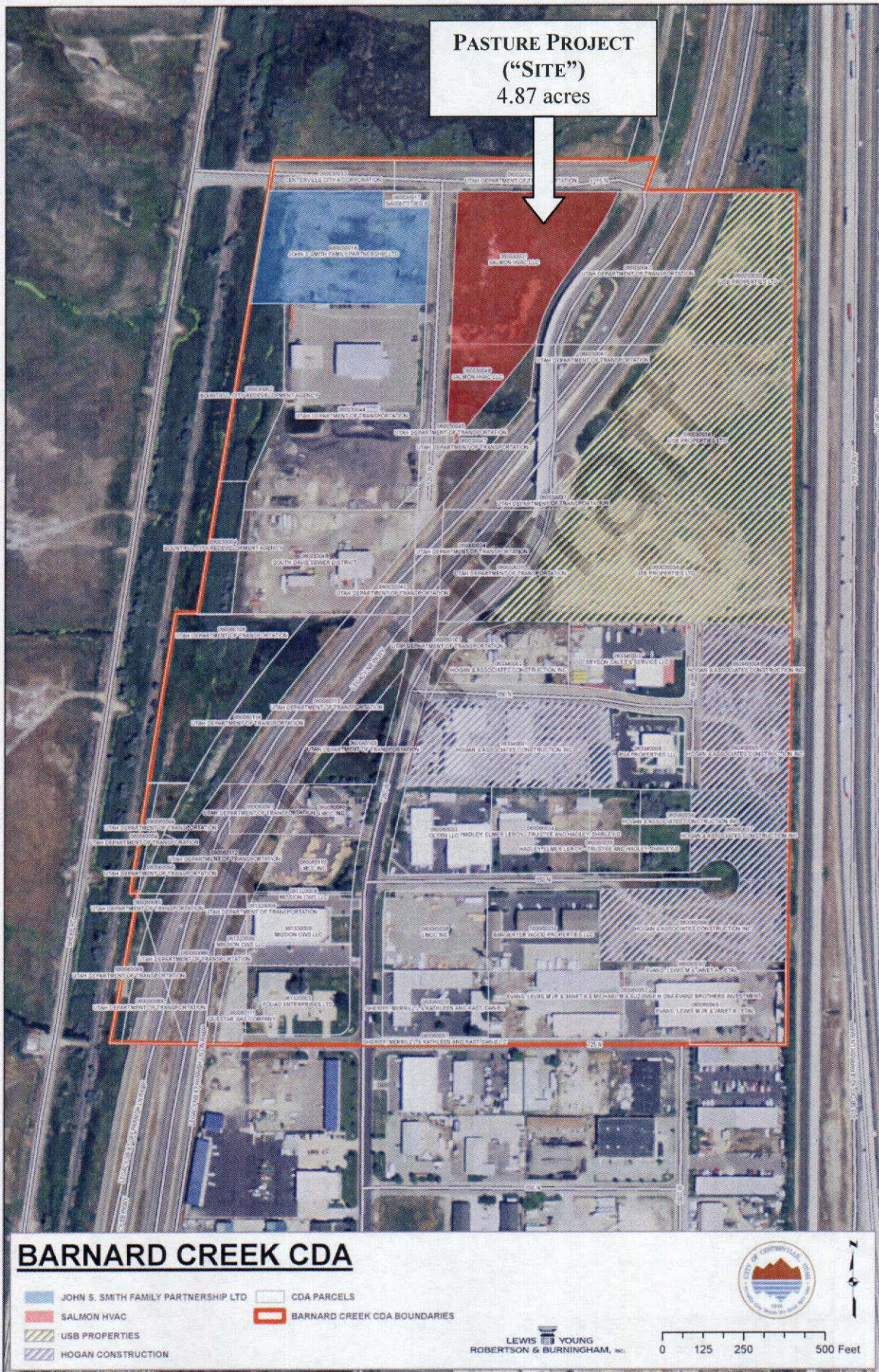
AGENCY: CENTERVILLE CITY REDEVELOPMENT  
AGENCY,  
a municipal agency of the state of Utah

Attest:

By: \_\_\_\_\_  
Paul Cutler, Agency Board Chair

\_\_\_\_\_  
Agency Recorder

# EXHIBIT A: MAP OF PASTURE PROJECT (THE "SITE") & BARNARD CREEK CDA



**EXHIBIT B: ARCHITECTURAL RENDERINGS**

ENCLOSURE



FRONT / SIDE ISOMETRIC  
NOT TO SCALE

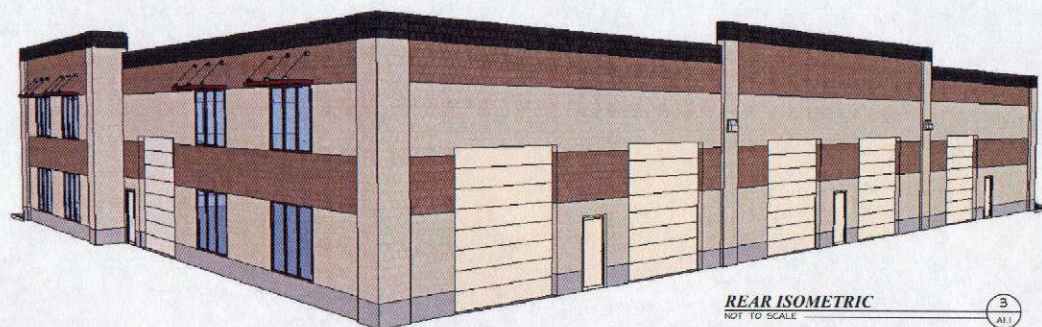
1  
ALL



FRONT / SIDE ISOMETRIC  
NOT TO SCALE

2  
ALL

| FENESTRATION CALCULATION |                               |                                  |                    |
|--------------------------|-------------------------------|----------------------------------|--------------------|
| WALL                     | TOTAL LENGTH OF WALL (INCHES) | TOTAL LENGTH OF WINDOWS (INCHES) | TOTAL FENESTRATION |
| SOUTH - MAIN             | 1784                          | 854                              | 48.43%             |
| SOUTH - UPPER            | 1784                          | 854                              | 48.43%             |
| EAST - MAIN              | 1200                          | 490                              | 40.00%             |
| WEST - MAIN              | 1200                          | 598                              | 49.83%             |
| NORTH - MAIN             | 1704                          | 840                              | 49.30%             |



REAR ISOMETRIC  
NOT TO SCALE

3  
ALL

SEAL:

DATE: 11/01/2011  
PROJECT: 11/01/2011  
DRAWN BY: J.C.B.  
REVISED: 02/15/2012

REVISIONS:  
COLORED ELEVATIONS

JAMES O. CHAMBERLIN  
177 E. ANTELOPE DR. #8  
LAYTON, UT 84041  
PHONE: 801/466-1155  
FAX: 801/466-1155

J&A  
& ASSOCIATES  
ARCHITECTS

THE PASTURE  
1275 NORTH 1250 WEST  
CENTERVILLE, UTAH

3  
ALL



### EXHIBIT C: ESTIMATED PRIVATE INVESTMENT ANALYSIS

**Pasture Project:**

- Construction of three light industrial/flex space buildings and site improvements

|               | UNIT SIZE<br>(SF) | BUILDING<br>VALUE  | PERSONAL<br>PROPERTY | INCREASE IN LAND<br>VALUE POST-<br>DEVELOPMENT | TOTAL<br>ASSESSED<br>VALUE |
|---------------|-------------------|--------------------|----------------------|------------------------------------------------|----------------------------|
| Phase 1       | 27,757            | \$1,526,635        | \$610,654            | \$46,167                                       | \$2,183,456                |
| Phase 2       | 9,371             | \$787,160          | \$314,864            | \$23,805                                       | \$1,125,829                |
| Phase 3       | 14,312            | \$512,435          | \$204,974            | \$23,805                                       | \$741,214                  |
| <b>Totals</b> | <b>51,386</b>     | <b>\$2,826,230</b> | <b>\$1,130,492</b>   | <b>\$93,776</b>                                | <b>\$4,050,498</b>         |

**EXHIBIT D: INFRASTRUCTURE COSTS AND IMPROVMENTS**

| <b>ESTIMATED INFRASTRUCTURE COSTS</b> |                     |
|---------------------------------------|---------------------|
| <b>DESCRIPTION</b>                    | <b>TOTAL COST</b>   |
| Retaining Wall - Native rock          | \$32,000.00         |
| Wetland Improvements                  | \$43,365.00         |
| Sub grade                             | \$53,822.46         |
| Storm Drain                           | \$32,410.00         |
| Curb and Gutter                       | \$29,220.75         |
| Sidewalk and curb                     | \$70,975.00         |
| Asphalt                               | \$241,611.00        |
| Sewer                                 | \$55,600.00         |
| Power/Electrical                      | \$30,135.00         |
| Water                                 | \$92,370.00         |
| Gas                                   | \$18,010.00         |
| Landscape                             | \$23,000.00         |
| Loading Docks                         | \$36,000.00         |
| <b>Total</b>                          | <b>\$758,519.21</b> |

**EXHIBIT E: CALCULATION OF TAX INCREMENT FINANCING INCENTIVE**

Lewis Young Robertson & Burningham ("LYRB") was commissioned by the Agency to review the Pasture Project cash flow pro forma in order to identify a reasonable and justified level of tax increment participation from the Agency. The attached memorandum includes a detailed analysis of the pro forma. Page five of the memorandum concludes that in order for the Company to receive a reasonable return on equity of 8.5 percent, the tax increment incentive from the Agency should be \$889,609 (see attached Memorandum dated January 27, 2014).



## Memorandum

To: Steve Thacker, City Manager  
 Blaine Lutz, Assistant City Manager & Finance Director

From: Jason Burningham, Lewis Young Robertson & Burningham, Inc.

Date: January 27, 2014

Re: Salmon Pasture Development Analysis

### INTRODUCTION

Lewis Young Robertson & Burningham, Inc. ("LYRB") has been asked by the Redevelopment Agency of Centerville City (the "RDA") to review the Salmon HVAC ("Salmon") cash flow pro forma for the Pasture Development Project (the "Project"). The Project was a key driver for the development of the recent Barnard Creek Community Development Area ("CDA"). Preliminary data regarding the Project was used to substantiate the need for a CDA to assist in the cost of infrastructure improvements. The purpose of this document is to provide a more detailed review of the Project's cash flow pro forma, capital structure and potential return on investment in an attempt to identify a reasonable and justified level of tax increment participation from the RDA.

### SALMON PASTURE DEVELOPMENT SUMMARY

Salmon owns approximately 4.87 acres within the Barnard Creek CDA, and has proposed the development of three light industrial/flex space buildings on the property. The proposed development includes the following:

TABLE 1: PROPOSED DEVELOPMENT

| BUILDING     | TOTAL SQUARE FEET |
|--------------|-------------------|
| Building 1   | 27,757            |
| Building 2   | 9,317             |
| Building 3   | 14,312            |
| <b>Total</b> | <b>51,386</b>     |

The total project is estimated to cost \$4,098,609 as shown in the table below.

TABLE 2: TOTAL PROJECT COSTS

| BUILDING                              | TOTAL SQUARE FEET  |
|---------------------------------------|--------------------|
| Building Construction Costs (\$65/SF) | \$3,340,090        |
| Infrastructure Costs                  | \$758,519          |
| <b>Total</b>                          | <b>\$4,098,609</b> |

Salmon is requesting that the RDA consider participating in the proposed development by reimbursing the costs for infrastructure. This could be done through a combination of an upfront deference of fees as well as a pass through of tax increment over the next 20 years. Salmon claims participation from the RDA is necessary in order to achieve adequate economic incentive to develop the project. The infrastructure costs are estimated at \$758,519 and are detailed below.

TABLE 3: INFRASTRUCTURE COSTS

| BUILDING                     | TOTAL SQUARE FEET |
|------------------------------|-------------------|
| Retaining Wall - Native rock | \$32,000          |
| Wetland Improvements         | \$43,365          |
| Sub grade                    | \$53,822          |
| Storm Drain                  | \$32,410          |
| Curb and Gutter              | \$29,221          |
| Sidewalk and curb            | \$70,975          |
| Asphalt                      | \$241,611         |
| Sewer                        | \$55,600          |
| Power/Electrical             | \$30,135          |
| Water                        | \$92,370          |
| Gas                          | \$18,010          |
| Landscape                    | \$23,000          |
| Loading Docks                | \$36,000          |
| <b>Total</b>                 | <b>\$758,519</b>  |

**PRO FORMA ASSUMPTIONS**

In order to determine if the request from Salmon is reasonable and necessary, LYRB completed a thorough review of the development pro forma. Table 4 summarizes the assumptions in the pro forma.

TABLE 4: PRO FORMA ASSUMPTIONS

| ASSUMPTIONS:                                                                     | ASSUMPTIONS<br>(LYRB VERIFIED) | ORIGINAL ASSUMPTIONS<br>(SALMON) |
|----------------------------------------------------------------------------------|--------------------------------|----------------------------------|
| Loan to Equity:                                                                  | 70%                            |                                  |
| Lease Rate/SF (Modified Gross):                                                  | \$0.65                         | \$0.65                           |
| Vacancy:                                                                         | 7.0%                           | 10%                              |
| Operating Expenses (Management, Maintenance,<br>Select Utilities, Tax Expenses): | 15.0%                          | 20%                              |
| CAP Rate:                                                                        | 8.50%                          | 8.50%                            |
| Interest Rate:                                                                   | 6.0%                           |                                  |
| Loan Term:                                                                       | 20                             |                                  |

The following details LYRB's research and validation of the assumptions listed above:

**Loan to Equity:** Salmon stated that the loan to equity for the Project would be 70% loan, 30% equity.

**Lease Rate/SF:** Salmon identified the lease rate to be approximately \$0.65/SF per month. LYRB verified this rate by researching comparable data from Commerce Real Estate Solutions, CBRE Global Research and Consulting, Coldwell Banker, and comparable industrial developments in Salt Lake and Davis Counties. The table below shows comparable lease rates. Based on this comparable data and discussions with Salmon, LYRB feels that \$0.65/SF is a reasonable lease rate.

TABLE 5: LEASE RATE COMPARABLES

| SUMMARY                   | COMMERCE<br>(DAVIS) <sup>1</sup> | COMMERCE<br>(SLC) <sup>2</sup> | CBRE<br>(SLC) <sup>3</sup> | CLEARFIELD <sup>4</sup> | BUSINESS DEPOT<br>OGDEN (LIGHT<br>INDUSTRIAL) | PHEASANT<br>HOLLOW<br>(SANDY, UT)                               | COLDWELL<br>BANKER |
|---------------------------|----------------------------------|--------------------------------|----------------------------|-------------------------|-----------------------------------------------|-----------------------------------------------------------------|--------------------|
| Industrial<br>Lease Rates | \$0.56                           | \$0.42                         | \$0.41                     | \$0.60                  | \$0.50 - \$0.65                               | \$0.45 - \$0.55<br>warehouse;<br>\$1 - \$1.20 finished<br>space | \$0.65             |

<sup>1</sup> Commerce Real Estate Solutions, Davis County, 2<sup>nd</sup> Quarter, 2013<sup>2</sup> Commerce Real Estate Solutions, Salt Lake County, 3<sup>rd</sup> Quarter, 2013<sup>3</sup> CBRE Global Research and Consulting, Salt Lake City, Industrial Development, 4<sup>th</sup> Quarter, 2013<sup>4</sup> LYRB data

**Vacancy:** While Salmon identified the vacancy to be 10 percent in the original pro forma, based on comparable data, LYRB recommends a lower vacancy rate. The table below shows comparable vacancy rates for industrial development. It appears that Davis County vacancy rates for light industrial development are approximately five percent. However, upon further discussions with the developer, it was made known that in order to qualify for a loan, the bank requests that the vacancy rate be closer to 10 percent in the pro forma analysis. Thus, LYRB recommends a vacancy rate of seven percent for the pro forma analysis.

TABLE 6: VACANCY COMPARABLES

| SUMMARY            | COMMERCE<br>(DAVIS) <sup>1</sup> | COMMERCE<br>(SLC) <sup>2</sup> | CBRE<br>(SLC) <sup>3</sup> | PHEASANT HOLLOW<br>(SANDY, UT) | COLDWELL<br>BANKER |
|--------------------|----------------------------------|--------------------------------|----------------------------|--------------------------------|--------------------|
| Industrial Vacancy | 3.9%                             | 7.7%                           | 5.0%                       | 3.0%                           | 5.0%               |

<sup>1</sup> Commerce Real Estate Solutions, Davis County, 2<sup>nd</sup> Quarter, 2013<sup>2</sup> Commerce Real Estate Solutions, Salt Lake County, 3<sup>rd</sup> Quarter, 2013<sup>3</sup> CBRE Global Research and Consulting, Salt Lake City, Industrial Development, 4<sup>th</sup> Quarter, 2013

**Operating Expenses:** Salmon has identified operating expenses to be 20 percent of operating income. The bank has requested that operating income be approximately 20 percent in the pro forma analysis in order to qualify for a loan. However, the developer indicates that 15 percent would be a more realistic estimate of operating expenses. Based on discussions with Coldwell Banker, LYRB believes 15 percent to be a reasonable estimate.

**Interest Rate & Loan Term:** LYRB contacted a number of banks to identify a reasonable interest rate and loan term for the Project. The table below lists the banks contacted along with approximate interest rates and loan terms. Based on the data shown below, LYRB estimates the interest rate to be approximately six percent amortized over 20 years.

TABLE 7: LOAN COMPARABLES

| KEY BANK               |             |          |
|------------------------|-------------|----------|
| Term: 5-7 Years        | 5-7 Years   |          |
| Amortization           | 20-25 Years |          |
| Rate                   | 6.25% - 8%  |          |
| WELLS FARGO (BRANCH 1) |             |          |
| Term                   | 5 Years     | 10 Years |
| Amortization           | 20 Years    | 20 Years |
| Rate                   | 3.85%       | 5.20%    |

**WELLS FARGO (BRANCH 2)**

|              |       |
|--------------|-------|
| Term         |       |
| Amortization | 20    |
| Rate         | 5.75% |

With a 70 percent loan to equity and using a six percent interest rate amortized over 20 years, LYRB calculates the annual debt service or loan payment to be approximately \$250,135 as shown in the table below.

TABLE 8: DEBT SERVICE CALCULATION

| <b>DEBT SERVICE CALCULATION</b>     |     |                     |
|-------------------------------------|-----|---------------------|
| Total Project Costs                 |     | \$4,098,609.00      |
| Loan Amount                         | 70% | \$2,869,026.30      |
| Equity Amount                       | 30% | \$1,229,582.70      |
| <b>Loan Payment (Debt Service):</b> |     | <b>\$250,134.79</b> |

**PRO FORMA ANALYSIS**

Based on a monthly lease rate of \$0.65, the total gross operating income would be approximately \$400,811 annually, as shown in Table 9.

TABLE 9: GROSS OPERATING INCOME CALCULATION

| <b>BUILDING</b> | <b>TOTAL SF</b> | <b>RATE/FT MONTHLY</b> | <b>PRO-FORMA MONTHLY</b> | <b>PRO-FORMA ANNUAL</b> |
|-----------------|-----------------|------------------------|--------------------------|-------------------------|
| 1               | 27,757          | \$0.65                 | \$18,042.05              | \$216,504.60            |
| 2               | 9,317           | \$0.65                 | \$6,056.05               | \$72,672.60             |
| 3               | 14,312          | \$0.65                 | \$9,302.80               | \$111,633.60            |
| <b>Totals</b>   | <b>51,386</b>   |                        | <b>\$33,400.90</b>       | <b>\$400,810.80</b>     |

Using the assumptions outlined above, Table 10 calculates the return on equity (after debt service) for the Project assuming no assistance from the RDA for infrastructure improvement costs. This scenario results in a return on equity of approximately 5.43 percent. Salmon would likely not pursue the development of the Project with such a low return.

TABLE 10: PRO FORMA - NO TAX INCREMENT INCENTIVE

| <b>PRO FORMA (ANNUAL)</b>                    |                  |
|----------------------------------------------|------------------|
| Gross Operating Income                       | \$400,811        |
| (Vacancy @ 7.0%)                             | (\$28,057)       |
| <b>Effective Gross Operating Income</b>      | <b>\$372,754</b> |
| (Operating Expenses @ 15.0%)                 | (\$55,913)       |
| <b>Net Operating Income</b>                  | <b>\$316,841</b> |
| Debt Service                                 | (\$250,135)      |
| <b>Remaining Income</b>                      | <b>\$66,706</b>  |
| <b>Return on Equity (After Debt Service)</b> | <b>5.43%</b>     |

A reasonable return on equity is approximately 8.5 percent. Table 11 calculates that the annual tax increment incentive should be approximately \$44,480 in order to generate a return on equity of 8.5 percent. Over a period of 20 years, this amounts to \$889,609 or approximately \$510,187 net present value (NPV).<sup>1</sup> A detailed pro forma along with assumptions is shown in **EXHIBIT A**.

TABLE 11: PRO FORMA - INCLUDES TAX INCREMENT INCENTIVE

| <b>PRO FORMA (ANNUAL)</b>                    |                  |
|----------------------------------------------|------------------|
| Gross Operating Income                       | \$400,811        |
| Tax Increment Incentive                      | \$44,480         |
| (Vacancy @ 7.0%)                             | (\$28,057)       |
| <b>Effective Gross Operating Income</b>      | <b>\$417,234</b> |
| (Operating Expenses @ 15.0%)                 | (\$62,585)       |
| <b>Net Operating Income</b>                  | <b>\$354,649</b> |
| Debt Service                                 | (\$250,135)      |
| <b>Remaining Income</b>                      | <b>\$104,515</b> |
| <b>Return on Equity (After Debt Service)</b> | <b>8.50%</b>     |

Based on the analysis above, LYRB believes that Salmon's request for reimbursement of infrastructure improvement costs, through tax increment or a deference of fees, is reasonable and justified. The following section estimates the tax increment that will likely be generated from the Project.

#### PASTURE PROJECT TAX INCREMENT GENERATION

Three main assumptions are used to calculate the taxable value of the Project which is then used to estimate the amount of tax increment generated by the Project. These assumptions include: building value per square foot, personal property, and incremental land value per square foot.

Salmon estimates the cost to construct the buildings within the Project to be \$65.00 per square foot, for a total of \$3,340,090. While the construction cost is \$65.00 per square foot, the assessed value may be slightly lower than this amount. LYRB compared data from industrial developments in Davis, Utah, and Salt Lake Counties to determine a reasonable building assessed value per square foot and an incremental land value per square foot. LYRB also used comparable data from other project areas to determine the appropriate amount of personal property that should be included.

Using these comparables, LYRB estimates the building assessed value to be \$55.00 per square foot, personal property to be approximately 40 percent of the building value, and the incremental land value to be \$1.66 per square foot. These assumptions are further detailed in **EXHIBIT B** and were used to calculate the amount of tax increment generated by the Project.

LYRB estimates the taxable value of the Project to be \$4,050,498 upon completion of the Project. A detailed tax increment budget is shown in **EXHIBIT C**. The total tax increment revenue generated by this Project is shown in Table 12. LYRB estimates that the Project will generate a total of \$1,103,411 in tax increment revenue.

<sup>1</sup> Using a discount rate of six percent.

TABLE 12: TOTAL TAX INCREMENT REVENUE GENERATED

| TAX INCREMENT ANALYSIS                        | 2012 RATES<br>(DISTRICT 8) | TOTALS             | NPV              |
|-----------------------------------------------|----------------------------|--------------------|------------------|
| Davis County                                  | 0.002391                   | \$189,231          | \$106,872        |
| County Library                                | 0.000396                   | \$31,341           | \$17,700         |
| Davis County School District                  | 0.008941                   | \$707,617          | \$399,641        |
| Centerville                                   | 0.001165                   | \$92,202           | \$52,073         |
| Weber Basin Water Cons. District              | 0.000215                   | \$17,016           | \$9,610          |
| Davis County Mosquito Abatement District      | 0.000105                   | \$8,310            | \$4,693          |
| South Davis County Sewer Improvement District | 0.000330                   | \$26,117           | \$14,750         |
| South Davis Recreation District               | 0.000399                   | \$31,578           | \$17,834         |
| <b>Total Incremental Revenue</b>              | <b>0.013942</b>            | <b>\$1,103,411</b> | <b>\$623,173</b> |

However, according to the interlocal agreements that have recently been finalized, 25 percent of this revenue is passed through to the taxing entities and 75 percent remains with the Agency. Table 13 illustrates the tax increment revenue that remains with the Agency for use within the Project Area. It is estimated that the project will generate approximately \$827,558 or a NPV of \$467,380.<sup>2</sup>

TABLE 13: TAX INCREMENT REVENUE FOR PROJECT AREA

| TAX INCREMENT ANALYSIS                               | PARTICIPATION | TOTALS           | NPV              |
|------------------------------------------------------|---------------|------------------|------------------|
| Davis County                                         | 75%           | \$141,923        | \$80,154         |
| County Library                                       | 75%           | \$23,505         | \$13,275         |
| Davis County School District                         | 75%           | \$530,713        | \$299,730        |
| Centerville                                          | 75%           | \$69,151         | \$39,054         |
| Weber Basin Water Cons. District                     | 75%           | \$12,762         | \$7,207          |
| Davis County Mosquito Abatement District             | 75%           | \$6,233          | \$3,520          |
| South Davis County Sewer Improvement District        | 75%           | \$19,588         | \$11,063         |
| South Davis Recreation District                      | 75%           | \$23,684         | \$13,376         |
| <b>Total Property Tax Increment for Project Area</b> |               | <b>\$827,558</b> | <b>\$467,380</b> |

#### SUMMARY AND RECOMMENDATION

Based on the analysis performed above, LYRB believes there is adequate justification for RDA participation, specifically to support the cost of infrastructure improvements. Our estimates show that assistance from the RDA is necessary in order for Salmon to achieve a reasonable return on equity of approximately 8.5 percent. Assistance from the RDA could be in the form of reimbursement with tax increment monies generated from the project area or from a deference of fees upfront, in which case the RDA may choose to reimburse the City through tax increment for the deferred fees. Without assistance from the RDA, Salmon may choose not to pursue immediate development of the Project.

<sup>2</sup> Using a discount rate of six percent.

**EXHIBIT A: DEVELOPMENT PRO FORMA**

---

UNRECORDED

Pasture Proforma (LYRB Assumptions)

| Assumptions:                                                                  |        | (Salmon) |
|-------------------------------------------------------------------------------|--------|----------|
| Loan to Equity:                                                               | 70%    |          |
| Lease Rate/SF (Modified Gross):                                               | \$0.65 | \$0.65   |
| Vacancy:                                                                      | 7.0%   | 10%      |
| Operating Expenses (Management, Maintenance, Select Utilities, Tax Expenses): | 15.0%  | 20%      |
| CAP Rate:                                                                     | 8.50%  | 8.50%    |
| Interest Rate:                                                                | 6.0%   |          |
| Loan Term:                                                                    | 20     |          |

| Bldg   | Unit Size | Total SF | Rate/ft Monthly | Pro-forma Monthly | Pro-forma Annual |
|--------|-----------|----------|-----------------|-------------------|------------------|
| 1      | 27,757    | 27,757   | \$0.65          | \$18,042.05       | \$216,504.60     |
| 2      | 9,371     | 9,317    | \$0.65          | \$6,056.05        | \$72,672.60      |
| 3      | 14,312    | 14,312   | \$0.65          | \$9,302.80        | \$111,633.60     |
| Totals |           | 51,386   |                 | \$33,400.90       | \$400,810.80     |

| Pro-forma (Annual)                    |     |             |
|---------------------------------------|-----|-------------|
| Gross Operating Income                |     | \$400,811   |
| Tax Increment Incentive               |     | \$44,480    |
| (Vacancy)                             | 7%  | (\$28,057)  |
| Effective Gross Operating Income      |     | \$417,234   |
| (Operating Expenses)                  | 15% | (\$62,585)  |
| Net Operating Income                  |     | \$354,649   |
| Debt Service                          |     | (\$250,135) |
| Remaining Income                      |     | \$104,515   |
| Return on Equity (After Debt Service) |     | 8.50%       |

| Total Tax Increment Incentive (over 20 years) | NPV of Total Tax Increment Incentive |
|-----------------------------------------------|--------------------------------------|
| \$889,609                                     | \$510,187                            |

1.42 Coverage Ratio

| Investment Summary | Acres | Cost per Square Foot | Pro-Forma      | Price/SF |
|--------------------|-------|----------------------|----------------|----------|
| Price              |       |                      | \$4,172,344.90 | \$81.20  |
| Land Price         |       |                      | \$0.00         |          |
| Total              |       |                      | \$4,172,344.90 |          |

| Projected Market Value (Based on Market Leasing Rates) |
|--------------------------------------------------------|
| \$4,172,344.90                                         |

| Salmon Costs                |                |                         |
|-----------------------------|----------------|-------------------------|
| Building Construction Costs | \$3,340,090.00 | \$65.00 per square foot |
| Infrastructure Costs        | \$758,519.00   |                         |
| Total                       | \$4,098,609.00 |                         |

|                              |                |
|------------------------------|----------------|
| Loan:                        | \$2,869,026.30 |
| Equity:                      | \$1,229,582.70 |
| Loan Payment (Debt Service): | \$250,134.79   |

**EXHIBIT B: DEVELOPMENT ASSUMPTIONS & ASSESSED VALUE**

EXHIBIT B: DEVELOPMENT ASSUMPTIONS & ASSESSED VALUE

# REDEVELOPMENT AGENCY OF CENTERVILLE

Salmon Finance Development Analysis  
Increment and Budget Analysis  
Exhibit B: Development Absorption Schedule and Assumptions

## Assumptions

### General Assumptions

|                                   |        |
|-----------------------------------|--------|
| Sq. Ft. per Acre                  | 43,560 |
| Annual Inflation                  | 2.50%  |
| Discount Rate                     | 6.00%  |
| Personal Property Rate            | 40.00% |
| New Sales to State                | 10.00% |
| New Sales to County               | 25.00% |
| New Sales to City                 | 65.00% |
| Base Land Value (Pre-Development) | \$1.37 |

### Personal Property Comparables

|                     | Clearfield ATK EDP, Orem 05-01 RDA | St. George EDA 2 | St. George EDA1 |
|---------------------|------------------------------------|------------------|-----------------|
| Tax Year            | 2012                               | 2012             | 2011            |
| % Personal Property | 46%                                | 78%              | 33%             |
| Type of Development | Industrial/Manufacturing           | Light Industrial | Industrial      |

| Salmon Development             | Phase 1 | Phase 2 | Phase 3 |
|--------------------------------|---------|---------|---------|
| Timing (year)                  | 2015    | 2015    | 2013    |
| Building Sq. Ft.               | 14,312  | 9,317   | 27,757  |
| Building Cost/Sq. Ft.          | \$55.00 | \$55.00 | \$55.00 |
| Land Value/Sq. Ft.             | \$3.00  | \$3.00  | \$3.00  |
| Incremental Land Value/Sq. Ft. | \$1.56  | \$1.56  | \$1.56  |

|                                 |                                                    |
|---------------------------------|----------------------------------------------------|
| Comps for Building Cost/Sq. Ft. | \$56.00 (Davis, Utah, and Salt Lake County sample) |
| Comps for Building Cost/Sq. Ft. | \$52.00 (Davis County - outliers removed)          |

Source: Development provided by Tray Salmon (sq. ft. building cost, timing, etc.)

| Sales Tax Rates (Net Rate)    | City Effective Rate | County Effective Rate | State Effective Rate |
|-------------------------------|---------------------|-----------------------|----------------------|
| State                         | 4.700%              |                       | 4.700%               |
| County                        | 0.250%              | 0.125%                |                      |
| City                          | 1.000%              | 0.500%                |                      |
| Mass Transit                  | 0.250%              | 0.250%                |                      |
| Add Mass Transit              | 0.250%              | 0.250%                |                      |
| Supplemental State            | 0.050%              |                       | 0.050%               |
| Bot. Calt. Zoo (Municipality) | 0.100%              | 0.100%                |                      |
| TOTAL                         | 6.600%              | 0.600%                | 4.750%               |

Source: Rates in effect as of April 1, 2013. <http://tax.utah.gov/calcindex.htm>

## Absorption at 10%

Estimated New Construction Absorption (Sq. Ft.)

| Salmon Development       | 2013   | 2014 | 2015   | 2016  | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 | 2032 | 2033 | 2034 | 2035 |
|--------------------------|--------|------|--------|-------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|
| Phase 1                  | -      | -    | 14,312 | -     | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    |
| Phase 2                  | -      | -    | -      | 9,317 | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    |
| Phase 3                  | 27,757 | -    | -      | -     | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    |
| Total Salmon Development | 27,757 | -    | 14,312 | 9,317 | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    | -    |

| Cumulative Absorption (Building Sq. Ft.) | 2013   | 2014   | 2015   | 2016   | 2017   | 2018   | 2019   | 2020   | 2021   | 2022   | 2023   | 2024   | 2025   | 2026   | 2027   | 2028   | 2029   | 2030   | 2031   | 2032   | 2033   | 2034   | 2035   |
|------------------------------------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| Salmon Development                       | -      | -      | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 |
| Phase 1                                  | -      | -      | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 | 14,312 |
| Phase 2                                  | -      | -      | -      | 9,317  | 9,317  | 9,317  | 9,317  | 9,317  | 9,317  | 9,317  | 9,317  | 9,317  | 9,317  | 9,317  | 9,317  | 9,317  | 9,317  | 9,317  | 9,317  | 9,317  | 9,317  | 9,317  | 9,317  |
| Phase 3                                  | 27,757 | 27,757 | 27,757 | 27,757 | 27,757 | 27,757 | 27,757 | 27,757 | 27,757 | 27,757 | 27,757 | 27,757 | 27,757 | 27,757 | 27,757 | 27,757 | 27,757 | 27,757 | 27,757 | 27,757 | 27,757 | 27,757 | 27,757 |
| Cumulative Salmon Development            | 27,757 | 27,757 | 51,386 | 51,386 | 51,386 | 51,386 | 51,386 | 51,386 | 51,386 | 51,386 | 51,386 | 51,386 | 51,386 | 51,386 | 51,386 | 51,386 | 51,386 | 51,386 | 51,386 | 51,386 | 51,386 | 51,386 | 51,386 |

| Property Values Summary                    | 2013        | 2014        | 2015        | 2016        | 2017        | 2018        | 2019        | 2020        | 2021        | 2022        | 2023        | 2024        | 2025        | 2026        | 2027        | 2028        | 2029        | 2030        | 2031        | 2032        | 2033        | 2034        | 2035        |
|--------------------------------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| Salmon Development                         | -           | -           | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   |
| Phase 1                                    | -           | -           | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   |
| Building Value                             | -           | -           | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   | \$787,160   |
| Personal Property Values                   | -           | -           | \$314,864   | \$314,864   | \$314,864   | \$314,864   | \$314,864   | \$314,864   | \$314,864   | \$314,864   | \$314,864   | \$314,864   | \$314,864   | \$314,864   | \$314,864   | \$314,864   | \$314,864   | \$314,864   | \$314,864   | \$314,864   | \$314,864   | \$314,864   | \$314,864   |
| Land Values (Value Added Post-development) | -           | -           | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    |
| Total Property Values                      | -           | -           | \$1,125,829 | \$1,125,829 | \$1,125,829 | \$1,125,829 | \$1,125,829 | \$1,125,829 | \$1,125,829 | \$1,125,829 | \$1,125,829 | \$1,125,829 | \$1,125,829 | \$1,125,829 | \$1,125,829 | \$1,125,829 | \$1,125,829 | \$1,125,829 | \$1,125,829 | \$1,125,829 | \$1,125,829 | \$1,125,829 | \$1,125,829 |
| Phase 2                                    | -           | -           | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   |
| Building Value                             | -           | -           | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   | \$512,436   |
| Personal Property Values                   | -           | -           | \$204,974   | \$204,974   | \$204,974   | \$204,974   | \$204,974   | \$204,974   | \$204,974   | \$204,974   | \$204,974   | \$204,974   | \$204,974   | \$204,974   | \$204,974   | \$204,974   | \$204,974   | \$204,974   | \$204,974   | \$204,974   | \$204,974   | \$204,974   | \$204,974   |
| Land Values (Value Added Post-development) | -           | -           | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    | \$23,805    |
| Total Property Values                      | -           | -           | \$741,214   | \$741,214   | \$741,214   | \$741,214   | \$741,214   | \$741,214   | \$741,214   | \$741,214   | \$741,214   | \$741,214   | \$741,214   | \$741,214   | \$741,214   | \$741,214   | \$741,214   | \$741,214   | \$741,214   | \$741,214   | \$741,214   | \$741,214   | \$741,214   |
| Phase 3                                    | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 |
| Building Value                             | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 | \$1,526,636 |
| Personal Property Values                   | \$610,654   | \$610,654   | \$610,654   | \$610,654   | \$610,654   | \$610,654   | \$610,654   | \$610,654   | \$610,654   | \$610,654   | \$610,654   | \$610,654   | \$610,654   | \$610,654   | \$610,654   | \$610,654   | \$610,654   | \$610,654   | \$610,654   | \$610,654   | \$610,654   | \$610,654   | \$610,654   |
| Land Values (Value Added Post-development) | \$405,167   | \$405,167   | \$405,167   | \$405,167   | \$405,167   | \$405,167   | \$405,167   | \$405,167   | \$405,167   | \$405,167   | \$405,167   | \$405,167   | \$405,167   | \$405,167   | \$405,167   | \$405,167   | \$405,167   | \$405,167   | \$405,167   | \$405,167   | \$405,167   | \$405,167   | \$405,167   |
| Total Property Values                      | \$2,183,456 | \$2,183,456 | \$2,183,456 | \$2,183,456 | \$2,183,456 | \$2,183,456 | \$2,183,456 | \$2,183,456 | \$2,183,456 | \$2,183,456 | \$2,183,456 | \$2,183,456 | \$2,183,456 | \$2,183,456 | \$2,183,456 | \$2,183,456 | \$2,183,456 | \$2,183,456 | \$2,183,456 | \$2,183,456 | \$2,183,456 | \$2,183,456 | \$2,183,456 |
| Total Salmon Development                   | \$2,183,456 | \$2,183,456 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 |

---

**EXHIBIT C: MULTI-YEAR TAX INCREMENT BUDGET**

---

REMOVED

| ASSUMPTIONS:   |      |
|----------------|------|
| Discount Rate  | 8.0% |
| Inflation Rate | 2.5% |

| INCREMENTAL TAX ANALYSIS:                                                   |  | Payment Year            | 2015        | 2016        | 2017        | 2018        | 2019        | 2020        | 2021        | 2022        | 2023        | 2024        | 2025        | 2026        | 2027        | 2028        | 2029        | 2030        | 2031        | 2032        | 2033        | 2034        | 2035        | TOTALS      | NPV       |
|-----------------------------------------------------------------------------|--|-------------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-----------|
| Cumulative Taxable Value                                                    |  | Year                    | Year 1      | Year 2      | Year 3      | Year 4      | Year 5      | Year 6      | Year 7      | Year 8      | Year 9      | Year 10     | Year 11     | Year 12     | Year 13     | Year 14     | Year 15     | Year 16     | Year 17     | Year 18     | Year 19     | Year 20     |             |             |           |
| Salmon Development                                                          |  |                         | 2,183,496   | 4,050,498   | 4,050,498   | 4,050,498   | 4,050,498   | 4,050,498   | 4,050,498   | 4,050,498   | 4,050,498   | 4,050,498   | 4,050,498   | 4,050,498   | 4,050,498   | 4,050,498   | 4,050,498   | 4,050,498   | 4,050,498   | 4,050,498   | 4,050,498   | 4,050,498   | 4,050,498   |             |           |
| TOTAL INCREMENTAL VALUE:                                                    |  | -                       | \$2,183,496 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$4,050,498 | \$1,103,411 | \$623,173 |
|                                                                             |  |                         |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |           |
| TAX RATE & INCREMENT ANALYSIS                                               |  | 2012 RATES (District %) |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |           |
| Davis County                                                                |  | 0.00231                 | -           | 5,221       | 9,885       | 9,885       | 9,885       | 9,885       | 9,885       | 9,885       | 9,885       | 9,885       | 9,885       | 9,885       | 9,885       | 9,885       | 9,885       | 9,885       | 9,885       | 9,885       | 9,885       | 9,885       | 9,885       | \$189,231   | \$106,872 |
| County Library                                                              |  | 0.00376                 | -           | 865         | 1,604       | 1,604       | 1,604       | 1,604       | 1,604       | 1,604       | 1,604       | 1,604       | 1,604       | 1,604       | 1,604       | 1,604       | 1,604       | 1,604       | 1,604       | 1,604       | 1,604       | 1,604       | 1,604       | \$31,341    | \$17,700  |
| Davis County School District                                                |  | 0.00881                 | -           | 19,522      | 36,215      | 36,215      | 36,215      | 36,215      | 36,215      | 36,215      | 36,215      | 36,215      | 36,215      | 36,215      | 36,215      | 36,215      | 36,215      | 36,215      | 36,215      | 36,215      | 36,215      | 36,215      | 36,215      | \$707,617   | \$486,841 |
| Centerville                                                                 |  | 0.001105                | -           | 2,544       | 4,719       | 4,719       | 4,719       | 4,719       | 4,719       | 4,719       | 4,719       | 4,719       | 4,719       | 4,719       | 4,719       | 4,719       | 4,719       | 4,719       | 4,719       | 4,719       | 4,719       | 4,719       | 4,719       | \$22,202    | \$12,072  |
| Weber Basin Water Cons. District                                            |  | 0.000216                | -           | 469         | 871         | 871         | 871         | 871         | 871         | 871         | 871         | 871         | 871         | 871         | 871         | 871         | 871         | 871         | 871         | 871         | 871         | 871         | 871         | \$17,016    | \$9,810   |
| Davis County Mosquito Abatement District                                    |  | 0.000106                | -           | 229         | 425         | 425         | 425         | 425         | 425         | 425         | 425         | 425         | 425         | 425         | 425         | 425         | 425         | 425         | 425         | 425         | 425         | 425         | 425         | \$8,310     | \$4,683   |
| South Davis County Sewer Improvement District                               |  | 0.000330                | -           | 721         | 1,337       | 1,337       | 1,337       | 1,337       | 1,337       | 1,337       | 1,337       | 1,337       | 1,337       | 1,337       | 1,337       | 1,337       | 1,337       | 1,337       | 1,337       | 1,337       | 1,337       | 1,337       | 1,337       | \$25,117    | \$14,750  |
| South Davis Recreation District                                             |  | 0.003986                | -           | 871         | 1,616       | 1,616       | 1,616       | 1,616       | 1,616       | 1,616       | 1,616       | 1,616       | 1,616       | 1,616       | 1,616       | 1,616       | 1,616       | 1,616       | 1,616       | 1,616       | 1,616       | 1,616       | 1,616       | \$31,578    | \$17,834  |
| Totals                                                                      |  | 0.013842                | -           | \$30,442    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$1,103,411 | \$623,173 |
| TOTAL INCREMENTAL REVENUE IN PROJECT AREA                                   |  | -                       | \$30,442    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$56,472    | \$1,103,411 | \$623,173 |
|                                                                             |  |                         |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |           |
| PROJECT AREA BUDGET                                                         |  | 2015                    | 2016        | 2017        | 2018        | 2019        | 2020        | 2021        | 2022        | 2023        | 2024        | 2025        | 2026        | 2027        | 2028        | 2029        | 2030        | 2031        | 2032        | 2033        | 2034        | 2035        | TOTALS      | NPV         |           |
| Sources of Funds:                                                           |  |                         |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |           |
| Priority Tax Increment for Budget                                           |  | ALL PHASES              |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |           |
| Davis County                                                                |  | 75%                     | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         |             |           |
| County Library                                                              |  | 75%                     | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         |             |           |
| Davis County School District                                                |  | 75%                     | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         |             |           |
| Centerville                                                                 |  | 75%                     | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         |             |           |
| Weber Basin Water Cons. District                                            |  | 75%                     | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         |             |           |
| Davis County Mosquito Abatement District                                    |  | 75%                     | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         |             |           |
| South Davis County Sewer Improvement District                               |  | 75%                     | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         |             |           |
| South Davis Recreation District                                             |  | 75%                     | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         | 75%         |             |           |
| Priority Tax Increment for Assets                                           |  |                         |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |           |
| Davis County                                                                |  | -                       | \$3,915     | \$7,264     | \$7,264     | \$7,264     | \$7,264     | \$7,264     | \$7,264     | \$7,264     | \$7,264     | \$7,264     | \$7,264     | \$7,264     | \$7,264     | \$7,264     | \$7,264     | \$7,264     | \$7,264     | \$7,264     | \$7,264     | \$7,264     | \$7,264     | \$141,923   | \$80,154  |
| County Library                                                              |  | -                       | \$648       | \$1,203     | \$1,203     | \$1,203     | \$1,203     | \$1,203     | \$1,203     | \$1,203     | \$1,203     | \$1,203     | \$1,203     | \$1,203     | \$1,203     | \$1,203     | \$1,203     | \$1,203     | \$1,203     | \$1,203     | \$1,203     | \$1,203     | \$1,203     | \$23,505    | \$13,275  |
| Davis County School District                                                |  | -                       | \$14,642    | \$27,162    | \$27,162    | \$27,162    | \$27,162    | \$27,162    | \$27,162    | \$27,162    | \$27,162    | \$27,162    | \$27,162    | \$27,162    | \$27,162    | \$27,162    | \$27,162    | \$27,162    | \$27,162    | \$27,162    | \$27,162    | \$27,162    | \$27,162    | \$530,713   | \$299,790 |
| Centerville                                                                 |  | -                       | \$1,968     | \$3,539     | \$3,539     | \$3,539     | \$3,539     | \$3,539     | \$3,539     | \$3,539     | \$3,539     | \$3,539     | \$3,539     | \$3,539     | \$3,539     | \$3,539     | \$3,539     | \$3,539     | \$3,539     | \$3,539     | \$3,539     | \$3,539     | \$3,539     | \$69,151    | \$38,054  |
| Weber Basin Water Cons. District                                            |  | -                       | \$362       | \$653       | \$653       | \$653       | \$653       | \$653       | \$653       | \$653       | \$653       | \$653       | \$653       | \$653       | \$653       | \$653       | \$653       | \$653       | \$653       | \$653       | \$653       | \$653       | \$653       | \$12,762    | \$7,007   |
| Davis County Mosquito Abatement District                                    |  | -                       | \$179       | \$319       | \$319       | \$319       | \$319       | \$319       | \$319       | \$319       | \$319       | \$319       | \$319       | \$319       | \$319       | \$319       | \$319       | \$319       | \$319       | \$319       | \$319       | \$319       | \$319       | \$6,233     | \$3,506   |
| South Davis County Sewer Improvement District                               |  | -                       | \$540       | \$1,002     | \$1,002     | \$1,002     | \$1,002     | \$1,002     | \$1,002     | \$1,002     | \$1,002     | \$1,002     | \$1,002     | \$1,002     | \$1,002     | \$1,002     | \$1,002     | \$1,002     | \$1,002     | \$1,002     | \$1,002     | \$1,002     | \$1,002     | \$19,588    | \$11,063  |
| South Davis Recreation District                                             |  | -                       | \$653       | \$1,212     | \$1,212     | \$1,212     | \$1,212     | \$1,212     | \$1,212     | \$1,212     | \$1,212     | \$1,212     | \$1,212     | \$1,212     | \$1,212     | \$1,212     | \$1,212     | \$1,212     | \$1,212     | \$1,212     | \$1,212     | \$1,212     | \$1,212     | \$23,684    | \$13,376  |
| Total Property Tax Increment for Budget                                     |  | -                       | \$22,831    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$827,558   | \$467,380 |
| Total Sources                                                               |  | -                       | \$22,831    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$827,558   | \$467,380 |
|                                                                             |  |                         |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |           |
| Uses of Tax Increment Funds:                                                |  | 2015                    | 2016        | 2017        | 2018        | 2019        | 2020        | 2021        | 2022        | 2023        | 2024        | 2025        | 2026        | 2027        | 2028        | 2029        | 2030        | 2031        | 2032        | 2033        | 2034        | 2035        | TOTALS      | NPV         |           |
| Project Development Costs (Infrastructure, Land Assembly, Developer Incent) |  | 85.0%                   | 85.0%       | 85.0%       | 85.0%       | 85.0%       | 85.0%       | 85.0%       | 85.0%       | 85.0%       | 85.0%       | 85.0%       | 85.0%       | 85.0%       | 85.0%       | 85.0%       | 85.0%       | 85.0%       | 85.0%       | 85.0%       | 85.0%       | 85.0%       | 85.0%       |             |           |
| RDA Administrative Costs                                                    |  | 5.0%                    | 5.0%        | 5.0%        | 5.0%        | 5.0%        | 5.0%        | 5.0%        | 5.0%        | 5.0%        | 5.0%        | 5.0%        | 5.0%        | 5.0%        | 5.0%        | 5.0%        | 5.0%        | 5.0%        | 5.0%        | 5.0%        | 5.0%        | 5.0%        | 5.0%        |             |           |
| Housing                                                                     |  | 10.0%                   | 10.0%       | 10.0%       | 10.0%       | 10.0%       | 10.0%       | 10.0%       | 10.0%       | 10.0%       | 10.0%       | 10.0%       | 10.0%       | 10.0%       | 10.0%       | 10.0%       | 10.0%       | 10.0%       | 10.0%       | 10.0%       | 10.0%       | 10.0%       | 10.0%       |             |           |
| Total Uses                                                                  |  | 100.0%                  | 100.0%      | 100.0%      | 100.0%      | 100.0%      | 100.0%      | 100.0%      | 100.0%      | 100.0%      | 100.0%      | 100.0%      | 100.0%      | 100.0%      | 100.0%      | 100.0%      | 100.0%      | 100.0%      | 100.0%      | 100.0%      | 100.0%      | 100.0%      | 100.0%      |             |           |
|                                                                             |  |                         |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |           |
| Uses of Tax Increment Funds:                                                |  | 2016                    | 2017        | 2018        | 2019        | 2020        | 2021        | 2022        | 2023        | 2024        | 2025        | 2026        | 2027        | 2028        | 2029        | 2030        | 2031        | 2032        | 2033        | 2034        | 2035        | TOTALS      | NPV         |             |           |
| Project Development Costs (Infrastructure, Land Assembly, Developer Incent) |  | -                       | \$15,407    | \$36,001    | \$36,001    | \$36,001    | \$36,001    | \$36,001    | \$36,001    | \$36,001    | \$36,001    | \$36,001    | \$36,001    | \$36,001    | \$36,001    | \$36,001    | \$36,001    | \$36,001    | \$36,001    | \$36,001    | \$36,001    | \$36,001    | \$703,424   | \$397,273   |           |
| RDA Administrative Costs                                                    |  | -                       | \$1,142     | \$2,118     | \$2,118     | \$2,118     | \$2,118     | \$2,118     | \$2,118     | \$2,118     | \$2,118     | \$2,118     | \$2,118     | \$2,118     | \$2,118     | \$2,118     | \$2,118     | \$2,118     | \$2,118     | \$2,118     | \$2,118     | \$2,118     | \$41,378    | \$23,329    |           |
| Housing                                                                     |  | -                       | \$2,283     | \$4,235     | \$4,235     | \$4,235     | \$4,235     | \$4,235     | \$4,235     | \$4,235     | \$4,235     | \$4,235     | \$4,235     | \$4,235     | \$4,235     | \$4,235     | \$4,235     | \$4,235     | \$4,235     | \$4,235     | \$4,235     | \$4,235     | \$82,758    | \$46,738    |           |
| Total Uses                                                                  |  | -                       | \$22,831    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$42,354    | \$827,558   | \$467,380   |           |
|                                                                             |  |                         |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |             |           |
| REMAINING TAX REVENUES FOR TAXING ENTITIES                                  |  | 2015                    | 2016        | 2017        | 2018        | 2019        | 2020        | 2021        | 2022        | 2023        | 2024        | 2025        | 2026        | 2027        | 2028        | 2029        | 2030        | 2031        | 2032        | 2033        | 2034        | 203         |             |             |           |



## Memorandum

To: Steve Thacker, City Manager  
Blaine Lutz, Assistant City Manager & Finance Director  
From: Jason Burningham, Lewis Young Robertson & Burningham, Inc.  
Date: January 27, 2014  
Re: Salmon Pasture Development Analysis

### INTRODUCTION

Lewis Young Robertson & Burningham, Inc. ("LYRB") has been asked by the Redevelopment Agency of Centerville City (the "RDA") to review the Salmon HVAC ("Salmon") cash flow pro forma for the Pasture Development Project (the "Project"). The Project was a key driver for the development of the recent Barnard Creek Community Development Area ("CDA"). Preliminary data regarding the Project was used to substantiate the need for a CDA to assist in the cost of infrastructure improvements. The purpose of this document is to provide a more detailed review of the Project's cash flow pro forma, capital structure and potential return on investment in an attempt to identify a reasonable and justified level of tax increment participation from the RDA.

### SALMON PASTURE DEVELOPMENT SUMMARY

Salmon owns approximately 4.87 acres within the Barnard Creek CDA, and has proposed the development of three light industrial/flex space buildings on the property. The proposed development includes the following:

TABLE 1: PROPOSED DEVELOPMENT

| BUILDING     | TOTAL SQUARE FEET |
|--------------|-------------------|
| Building 1   | 27,757            |
| Building 2   | 9,317             |
| Building 3   | 14,312            |
| <b>Total</b> | <b>51,386</b>     |

The total project is estimated to cost \$4,098,609 as shown in the table below.

TABLE 2: TOTAL PROJECT COSTS

| BUILDING                              | TOTAL SQUARE FEET  |
|---------------------------------------|--------------------|
| Building Construction Costs (\$65/SF) | \$3,340,090        |
| Infrastructure Costs                  | \$758,519          |
| <b>Total</b>                          | <b>\$4,098,609</b> |

Salmon is requesting that the RDA consider participating in the proposed development by reimbursing the costs for infrastructure. This could be done through a combination of an upfront deference of fees as well as a pass through of tax increment over the next 20 years. Salmon claims participation from the RDA is necessary in order to achieve adequate economic incentive to develop the project. The infrastructure costs are estimated at \$758,519 and are detailed below.

TABLE 3: INFRASTRUCTURE COSTS

| BUILDING                     | TOTAL SQUARE FEET |
|------------------------------|-------------------|
| Retaining Wall - Native rock | \$32,000          |
| Wetland Improvements         | \$43,365          |
| Sub grade                    | \$53,822          |
| Storm Drain                  | \$32,410          |
| Curb and Gutter              | \$29,221          |
| Sidewalk and curb            | \$70,975          |
| Asphalt                      | \$241,611         |
| Sewer                        | \$55,600          |
| Power/Electrical             | \$30,135          |
| Water                        | \$92,370          |
| Gas                          | \$18,010          |
| Landscape                    | \$23,000          |
| Loading Docks                | \$36,000          |
| <b>Total</b>                 | <b>\$758,519</b>  |

**PRO FORMA ASSUMPTIONS**

In order to determine if the request from Salmon is reasonable and necessary, LYRB completed a thorough review of the development pro forma. Table 4 summarizes the assumptions in the pro forma.

TABLE 4: PRO FORMA ASSUMPTIONS

| ASSUMPTIONS:                                                                     | ASSUMPTIONS<br>(LYRB VERIFIED) | ORIGINAL ASSUMPTIONS<br>(SALMON) |
|----------------------------------------------------------------------------------|--------------------------------|----------------------------------|
| Loan to Equity:                                                                  | 70%                            |                                  |
| Lease Rate/SF (Modified Gross):                                                  | \$0.65                         | \$0.65                           |
| Vacancy:                                                                         | 7.0%                           | 10%                              |
| Operating Expenses (Management, Maintenance,<br>Select Utilities, Tax Expenses): | 15.0%                          | 20%                              |
| CAP Rate:                                                                        | 8.50%                          | 8.50%                            |
| Interest Rate:                                                                   | 6.0%                           |                                  |
| Loan Term:                                                                       | 20                             |                                  |

The following details LYRB's research and validation of the assumptions listed above:

**Loan to Equity:** Salmon stated that the loan to equity for the Project would be 70% loan, 30% equity.

**Lease Rate/SF:** Salmon identified the lease rate to be approximately \$0.65/SF per month. LYRB verified this rate by researching comparable data from Commerce Real Estate Solutions, CBRE Global Research and Consulting, Coldwell Banker, and comparable industrial developments in Salt Lake and Davis Counties. The table below shows comparable lease rates. Based on this comparable data and discussions with Salmon, LYRB feels that \$0.65/SF is a reasonable lease rate.

TABLE 5: LEASE RATE COMPARABLES

| SUMMARY                   | COMMERCE<br>(DAVIS) <sup>1</sup> | COMMERCE<br>(SLC) <sup>2</sup> | CBRE<br>(SLC) <sup>3</sup> | CLEARFIELD <sup>4</sup> | BUSINESS DEPOT<br>OGDEN (LIGHT<br>INDUSTRIAL) | PHEASANT<br>HOLLOW<br>(SANDY, UT)                               | COLDWELL<br>BANKER |
|---------------------------|----------------------------------|--------------------------------|----------------------------|-------------------------|-----------------------------------------------|-----------------------------------------------------------------|--------------------|
| Industrial<br>Lease Rates | \$0.56                           | \$0.42                         | \$0.41                     | \$0.60                  | \$0.50 - \$0.65                               | \$0.45 - \$0.55<br>warehouse;<br>\$1 - \$1.20 finished<br>space | \$0.65             |

<sup>1</sup> Commerce Real Estate Solutions, Davis County, 2<sup>nd</sup> Quarter, 2013<sup>2</sup> Commerce Real Estate Solutions, Salt Lake County, 3<sup>rd</sup> Quarter, 2013<sup>3</sup> CBRE Global Research and Consulting, Salt Lake City, Industrial Development, 4<sup>th</sup> Quarter, 2013<sup>4</sup> LYRB data

**Vacancy:** While Salmon identified the vacancy to be 10 percent in the original pro forma, based on comparable data, LYRB recommends a lower vacancy rate. The table below shows comparable vacancy rates for industrial development. It appears that Davis County vacancy rates for light industrial development are approximately five percent. However, upon further discussions with the developer, it was made known that in order to qualify for a loan, the bank requests that the vacancy rate be closer to 10 percent in the pro forma analysis. Thus, LYRB recommends a vacancy rate of seven percent for the pro forma analysis.

TABLE 6: VACANCY COMPARABLES

| SUMMARY            | COMMERCE<br>(DAVIS) <sup>1</sup> | COMMERCE<br>(SLC) <sup>2</sup> | CBRE<br>(SLC) <sup>3</sup> | PHEASANT HOLLOW<br>(SANDY, UT) | COLDWELL<br>BANKER |
|--------------------|----------------------------------|--------------------------------|----------------------------|--------------------------------|--------------------|
| Industrial Vacancy | 3.9%                             | 7.7%                           | 5.0%                       | 3.0%                           | 5.0%               |

<sup>1</sup> Commerce Real Estate Solutions, Davis County, 2<sup>nd</sup> Quarter, 2013<sup>2</sup> Commerce Real Estate Solutions, Salt Lake County, 3<sup>rd</sup> Quarter, 2013<sup>3</sup> CBRE Global Research and Consulting, Salt Lake City, Industrial Development, 4<sup>th</sup> Quarter, 2013

**Operating Expenses:** Salmon has identified operating expenses to be 20 percent of operating income. The bank has requested that operating income be approximately 20 percent in the pro forma analysis in order to qualify for a loan. However, the developer indicates that 15 percent would be a more realistic estimate of operating expenses. Based on discussions with Coldwell Banker, LYRB believes 15 percent to be a reasonable estimate.

**Interest Rate & Loan Term:** LYRB contacted a number of banks to identify a reasonable interest rate and loan term for the Project. The table below lists the banks contacted along with approximate interest rates and loan terms. Based on the data shown below, LYRB estimates the interest rate to be approximately six percent amortized over 20 years.

TABLE 7: LOAN COMPARABLES

| KEY BANK               |             |          |
|------------------------|-------------|----------|
| Term: 5-7 Years        | 5-7 Years   |          |
| Amortization           | 20-25 Years |          |
| Rate                   | 6.25% - 8%  |          |
| WELLS FARGO (BRANCH 1) |             |          |
| Term                   | 5 Years     | 10 Years |
| Amortization           | 20 Years    | 20 Years |
| Rate                   | 3.85%       | 5.20%    |

**WELLS FARGO (BRANCH 2)**

|              |       |
|--------------|-------|
| Term         |       |
| Amortization | 20    |
| Rate         | 5.75% |

With a 70 percent loan to equity and using a six percent interest rate amortized over 20 years, LYRB calculates the annual debt service or loan payment to be approximately \$250,135 as shown in the table below.

TABLE 8: DEBT SERVICE CALCULATION

| <b>DEBT SERVICE CALCULATION</b>     |     |                     |
|-------------------------------------|-----|---------------------|
| Total Project Costs                 |     | \$4,098,609.00      |
| Loan Amount                         | 70% | \$2,869,026.30      |
| Equity Amount                       | 30% | \$1,229,582.70      |
| <b>Loan Payment (Debt Service):</b> |     | <b>\$250,134.79</b> |

**PRO FORMA ANALYSIS**

Based on a monthly lease rate of \$0.65, the total gross operating income would be approximately \$400,811 annually, as shown in Table 9.

TABLE 9: GROSS OPERATING INCOME CALCULATION

| <b>BUILDING</b> | <b>TOTAL SF</b> | <b>RATE/FT MONTHLY</b> | <b>PRO-FORMA MONTHLY</b> | <b>PRO-FORMA ANNUAL</b> |
|-----------------|-----------------|------------------------|--------------------------|-------------------------|
| 1               | 27,757          | \$0.65                 | \$18,042.05              | \$216,504.60            |
| 2               | 9,317           | \$0.65                 | \$6,056.05               | \$72,672.60             |
| 3               | 14,312          | \$0.65                 | \$9,302.80               | \$111,633.60            |
| <b>Totals</b>   | <b>51,386</b>   |                        | <b>\$33,400.90</b>       | <b>\$400,810.80</b>     |

Using the assumptions outlined above, Table 10 calculates the return on equity (after debt service) for the Project assuming no assistance from the RDA for infrastructure improvement costs. This scenario results in a return on equity of approximately 5.43 percent. Salmon would likely not pursue the development of the Project with such a low return.

TABLE 10: PRO-FORMA - NO TAX INCENTIVE

| <b>PRO-FORMA (ANNUAL)</b>                    |                  |
|----------------------------------------------|------------------|
| Gross Operating Income                       | \$400,811        |
| (Vacancy @ 7.0%)                             | (\$28,057)       |
| <b>Effective Gross Operating Income</b>      | <b>\$372,754</b> |
| (Operating Expenses @ 15.0%)                 | (\$55,913)       |
| <b>Net Operating Income</b>                  | <b>\$316,841</b> |
| Debt Service                                 | (\$250,135)      |
| <b>Remaining Income</b>                      | <b>\$66,706</b>  |
| <b>Return on Equity (After Debt Service)</b> | <b>5.43%</b>     |

A reasonable return on equity is approximately 8.5 percent. Table 11 calculates that the annual tax increment incentive should be approximately \$44,480 in order to generate a return on equity of 8.5 percent. Over a period of 20 years, this amounts to \$889,609 or approximately \$510,187 net present value (NPV).<sup>1</sup> A detailed pro forma along with assumptions is shown in **EXHIBIT A**.

TABLE 11: PRO FORMA – INCLUDES TAX INCREMENT INCENTIVE

| <b>PRO FORMA (ANNUAL)</b>                    |                  |
|----------------------------------------------|------------------|
| Gross Operating Income                       | \$400,811        |
| Tax Increment Incentive                      | \$44,480         |
| (Vacancy @ 7.0%)                             | (\$28,057)       |
| <b>Effective Gross Operating Income</b>      | <b>\$417,234</b> |
| (Operating Expenses @ 15.0%)                 | (\$62,585)       |
| <b>Net Operating Income</b>                  | <b>\$354,649</b> |
| Debt Service                                 | (\$250,135)      |
| <b>Remaining Income</b>                      | <b>\$104,515</b> |
|                                              |                  |
| <b>Return on Equity (After Debt Service)</b> | <b>8.50%</b>     |

Based on the analysis above, LYRB believes that Salmon's request for reimbursement of infrastructure improvement costs, through tax increment or a deference of fees, is reasonable and justified. The following section estimates the tax increment that will likely be generated from the Project.

#### **PASTURE PROJECT TAX INCREMENT GENERATION**

Three main assumptions are used to calculate the taxable value of the Project which is then used to estimate the amount of tax increment generated by the Project. These assumptions include: building value per square foot, personal property, and incremental land value per square foot.

Salmon estimates the cost to construct the buildings within the Project to be \$65.00 per square foot, for a total of \$3,340,090. While the construction cost is \$65.00 per square foot, the assessed value may be slightly lower than this amount. LYRB compared data from industrial developments in Davis, Utah, and Salt Lake Counties to determine a reasonable building assessed value per square foot and an incremental land value per square foot. LYRB also used comparable data from other project areas to determine the appropriate amount of personal property that should be included.

Using these comparables, LYRB estimates the building assessed value to be \$55.00 per square foot, personal property to be approximately 40 percent of the building value, and the incremental land value to be \$1.66 per square foot. These assumptions are further detailed in **EXHIBIT B** and were used to calculate the amount of tax increment generated by the Project.

LYRB estimates the taxable value of the Project to be \$4,050,498 upon completion of the Project. A detailed tax increment budget is shown in **EXHIBIT C**. The total tax increment revenue generated by this Project is shown in Table 12. LYRB estimates that the Project will generate a total of \$1,103,411 in tax increment revenue.

<sup>1</sup> Using a discount rate of six percent.

TABLE 12: TOTAL TAX INCREMENT REVENUE GENERATED

| TAX INCREMENT ANALYSIS                        | 2012 RATES<br>(DISTRICT 8) | TOTALS             | NPV              |
|-----------------------------------------------|----------------------------|--------------------|------------------|
| Davis County                                  | 0.002391                   | \$189,231          | \$106,872        |
| County Library                                | 0.000396                   | \$31,341           | \$17,700         |
| Davis County School District                  | 0.008941                   | \$707,617          | \$399,641        |
| Centerville                                   | 0.001165                   | \$92,202           | \$52,073         |
| Weber Basin Water Cons. District              | 0.000215                   | \$17,016           | \$9,610          |
| Davis County Mosquito Abatement District      | 0.000105                   | \$8,310            | \$4,693          |
| South Davis County Sewer Improvement District | 0.000330                   | \$26,117           | \$14,750         |
| South Davis Recreation District               | 0.000399                   | \$31,578           | \$17,834         |
| <b>Total Incremental Revenue</b>              | <b>0.013942</b>            | <b>\$1,103,411</b> | <b>\$623,173</b> |

However, according to the interlocal agreements that have recently been finalized, 25 percent of this revenue is passed through to the taxing entities and 75 percent remains with the Agency. Table 13 illustrates the tax increment revenue that remains with the Agency for use within the Project Area. It is estimated that the project will generate approximately \$827,558 or a NPV of \$467,380.<sup>2</sup>

TABLE 13: TAX INCREMENT REVENUE FOR PROJECT AREA

| TAX INCREMENT ANALYSIS                               | PARTICIPATION | TOTALS           | NPV              |
|------------------------------------------------------|---------------|------------------|------------------|
| Davis County                                         | 75%           | \$141,923        | \$80,154         |
| County Library                                       | 75%           | \$23,505         | \$13,275         |
| Davis County School District                         | 75%           | \$530,713        | \$299,730        |
| Centerville                                          | 75%           | \$69,151         | \$39,054         |
| Weber Basin Water Cons. District                     | 75%           | \$12,762         | \$7,207          |
| Davis County Mosquito Abatement District             | 75%           | \$6,233          | \$3,520          |
| South Davis County Sewer Improvement District        | 75%           | \$19,588         | \$11,063         |
| South Davis Recreation District                      | 75%           | \$23,684         | \$13,376         |
| <b>Total Property Tax Increment for Project Area</b> |               | <b>\$827,558</b> | <b>\$467,380</b> |

#### SUMMARY AND RECOMMENDATION

Based on the analysis performed above, LYRB believes there is adequate justification for RDA participation, specifically to support the cost of infrastructure improvements. Our estimates show that assistance from the RDA is necessary in order for Salmon to achieve a reasonable return on equity of approximately 8.5 percent. Assistance from the RDA could be in the form of reimbursement with tax increment monies generated from the project area or from a deference of fees upfront, in which case the RDA may choose to reimburse the City through tax increment for the deferred fees. Without assistance from the RDA, Salmon may choose not to pursue immediate development of the Project.

<sup>2</sup> Using a discount rate of six percent

---

**EXHIBIT A: DEVELOPMENT PRO FORMA**

---

Pasture Proforma (LYRB Assumptions)

| Assumptions:                                                                  |        | (Salmon) |
|-------------------------------------------------------------------------------|--------|----------|
| Loan to Equity:                                                               | 70%    |          |
| Lease Rate/SF (Modified Gross):                                               | \$0.65 | \$0.65   |
| Vacancy:                                                                      | 7.0%   | 10%      |
| Operating Expenses (Management, Maintenance, Select Utilities, Tax Expenses): | 15.0%  | 20%      |
| CAP Rate:                                                                     | 8.50%  | 8.50%    |
| Interest Rate:                                                                | 6.0%   |          |
| Loan Term:                                                                    | 20     |          |

| Bldg   | Unit Size | Total SF | Rate/R Monthly | Pro-forma Monthly | Pro-forma Annual |
|--------|-----------|----------|----------------|-------------------|------------------|
| 1      | 27,757    | 27,757   | \$0.65         | \$18,042.05       | \$216,504.60     |
| 2      | 9,371     | 9,317    | \$0.65         | \$6,056.05        | \$72,672.60      |
| 3      | 14,312    | 14,312   | \$0.65         | \$9,302.80        | \$111,633.60     |
| Totals |           | 51,386   |                | \$33,400.90       | \$400,810.80     |

| Pro-forma (Annual)                      |                  |
|-----------------------------------------|------------------|
| Gross Operating Income                  | \$400,811        |
| Tax Increment Incentive                 | \$44,480         |
| (Vacancy) 7%                            | (\$28,057)       |
| <b>Effective Gross Operating Income</b> | <b>\$417,234</b> |
| (Operating Expenses) 15%                | (\$62,585)       |
| <b>Net Operating Income</b>             | <b>\$354,649</b> |
| Debt Service                            | (\$250,135)      |
| <b>Remaining Income</b>                 | <b>\$104,515</b> |

| Total Tax Increment Incentive (over 20 years) | NPV of Total Tax Increment Incentive |
|-----------------------------------------------|--------------------------------------|
| \$889,609                                     | \$510,187                            |

1.42 Coverage Ratio

|                                       |       |
|---------------------------------------|-------|
| Return on Equity (After Debt Service) | 8.50% |
|---------------------------------------|-------|

| Investment Summary | Acres | Cost per Square Foot | Pro-Forma             | Price/SF |
|--------------------|-------|----------------------|-----------------------|----------|
| Price              |       |                      | \$4,172,344.90        | \$81.20  |
| Land Price         |       |                      | \$0.00                |          |
| <b>Total</b>       |       |                      | <b>\$4,172,344.90</b> |          |

| Projected Market Value (Based on Market Leasing Rates) |
|--------------------------------------------------------|
| \$4,172,344.90                                         |

| Salmon Costs                |                       |
|-----------------------------|-----------------------|
| Building Construction Costs | \$3,340,090.00        |
| Infrastructure Costs        | \$758,519.00          |
| <b>Total</b>                | <b>\$4,098,609.00</b> |

|                              |                |
|------------------------------|----------------|
| Loan:                        | \$2,869,026.30 |
| Equity:                      | \$1,229,582.70 |
| Loan Payment (Debt Service): | \$250,134.79   |

---

**EXHIBIT B: DEVELOPMENT ASSUMPTIONS & ASSESSED VALUE**

---

# REDEVELOPMENT AGENCY OF CENTERVILLE

Salmon Features Development Analysis  
 Investment and Budget Analysis  
 Exhibit B: Development Absorption Schedule and Assumptions

## Assumptions

### General Assumptions

|                                   |        |
|-----------------------------------|--------|
| Sq. Ft. per Acre                  | 43,550 |
| Annual Inflation                  | 2.50%  |
| Discount Rate                     | 6.00%  |
| Personal Property Rate            | 40.00% |
| New Sales to State                | 10.00% |
| New Sales to County               | 25.00% |
| New Sales to City                 | 65.00% |
| Base Land Value (Pre-Development) | \$1.50 |

### Personal Property Comparables

|                     | Clearfield ATK EDP       | Orem 05-01 RDA   | St. George EDA 2 | St. George EDA1 |
|---------------------|--------------------------|------------------|------------------|-----------------|
| Tax Year            | 2012                     | 2012             | 2011             | 2011            |
| % Personal Property | 46%                      | 78%              | 33%              | 46%             |
| Type of Development | Industrial/Manufacturing | Light Industrial | Industrial       | Industrial      |

| Salmon Development             | Phase 1 | Phase 2 | Phase 3 |
|--------------------------------|---------|---------|---------|
| Timing (year)                  | 2015    | 2015    | 2015    |
| Building Sq. Ft.               | 14,312  | 9,317   | 27,757  |
| Building Cost/Sq. Ft.          | \$55.00 | \$55.00 | \$55.00 |
| Land Value/Sq. Ft.             | \$3.00  | \$3.00  | \$3.00  |
| Incremental Land Value/Sq. Ft. | \$1.56  | \$1.56  | \$1.56  |

|                                 |                                                    |
|---------------------------------|----------------------------------------------------|
| Comps for Building Cost/Sq. Ft. | \$55.00 (Davis, Utah, and Salt Lake County sample) |
| Comps for Building Cost/Sq. Ft. | \$52.00 (Davis County - outliers removed)          |

Source: Development provided by Troy Salmon (sq. ft. building cost, timing, etc.)

| Sales Tax Rates (Net Rate)    | City Effective Rate | County Effective Rate | State Effective Rate |
|-------------------------------|---------------------|-----------------------|----------------------|
| State                         | 4.700%              |                       | 4.700%               |
| County                        | 0.250%              | 0.125%                |                      |
| City                          | 1.000%              | 0.500%                |                      |
| Mass Transit                  | 0.250%              | 0.250%                |                      |
| Add Mass Transit              | 0.25%               | 0.250%                |                      |
| Supplemental State            | 0.050%              |                       | 0.050%               |
| Bus. Coll. Zoo (Municipality) | 0.100%              | 0.100%                |                      |
| <b>TOTAL</b>                  | <b>6.600%</b>       | <b>0.600%</b>         | <b>4.750%</b>        |

Source: Rates as of April 1, 2012. <http://tax.utah.gov/cities/cities>

## Absorption at 100%

| Estimated New Construction/Absorption (Sq. Ft.) | 2013          | 2014     | 2015          | 2016     | 2017     | 2018     | 2019     | 2020     | 2021     | 2022     | 2023     | 2024     | 2025     | 2026     | 2027     | 2028     | 2029     | 2030     | 2031     | 2032     | 2033     | 2034     | 2035     |
|-------------------------------------------------|---------------|----------|---------------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|
| Salmon Development                              |               |          |               |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |
| Phase 1                                         | -             | -        | 14,312        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        |
| Phase 2                                         | -             | -        | 9,317         | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        |
| Phase 3                                         | 27,757        | -        | -             | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        | -        |
| <b>Total Salmon Development</b>                 | <b>27,757</b> | <b>-</b> | <b>23,629</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> |

| Cumulative Absorption (Building Sq. Ft.) | 2013          | 2014          | 2015          | 2016          | 2017          | 2018          | 2019          | 2020          | 2021          | 2022          | 2023          | 2024          | 2025          | 2026          | 2027          | 2028          | 2029          | 2030          | 2031          | 2032          | 2033          | 2034          | 2035          |
|------------------------------------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
| Salmon Development                       |               |               |               |               |               |               |               |               |               |               |               |               |               |               |               |               |               |               |               |               |               |               |               |
| Phase 1                                  | -             | -             | 14,312        | 14,312        | 14,312        | 14,312        | 14,312        | 14,312        | 14,312        | 14,312        | 14,312        | 14,312        | 14,312        | 14,312        | 14,312        | 14,312        | 14,312        | 14,312        | 14,312        | 14,312        | 14,312        | 14,312        | 14,312        |
| Phase 2                                  | -             | -             | 9,317         | 9,317         | 9,317         | 9,317         | 9,317         | 9,317         | 9,317         | 9,317         | 9,317         | 9,317         | 9,317         | 9,317         | 9,317         | 9,317         | 9,317         | 9,317         | 9,317         | 9,317         | 9,317         | 9,317         | 9,317         |
| Phase 3                                  | 27,757        | 27,757        | 27,757        | 27,757        | 27,757        | 27,757        | 27,757        | 27,757        | 27,757        | 27,757        | 27,757        | 27,757        | 27,757        | 27,757        | 27,757        | 27,757        | 27,757        | 27,757        | 27,757        | 27,757        | 27,757        | 27,757        | 27,757        |
| <b>Cumulative Salmon Development</b>     | <b>27,757</b> | <b>27,757</b> | <b>51,386</b> | <b>51,386</b> | <b>51,386</b> | <b>51,386</b> | <b>51,386</b> | <b>51,386</b> | <b>51,386</b> | <b>51,386</b> | <b>51,386</b> | <b>51,386</b> | <b>51,386</b> | <b>51,386</b> | <b>51,386</b> | <b>51,386</b> | <b>51,386</b> | <b>51,386</b> | <b>51,386</b> | <b>51,386</b> | <b>51,386</b> | <b>51,386</b> | <b>51,386</b> |

| Property Values Summary                    | 2013               | 2014               | 2015               | 2016               | 2017               | 2018               | 2019               | 2020               | 2021               | 2022               | 2023               | 2024               | 2025               | 2026               | 2027               | 2028               | 2029               | 2030               | 2031               | 2032               | 2033               | 2034               | 2035               |
|--------------------------------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|
| Salmon Development                         |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |
| Phase 1                                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |
| Building Value                             | -                  | -                  | \$787,190          | \$787,190          | \$787,190          | \$787,190          | \$787,190          | \$787,190          | \$787,190          | \$787,190          | \$787,190          | \$787,190          | \$787,190          | \$787,190          | \$787,190          | \$787,190          | \$787,190          | \$787,190          | \$787,190          | \$787,190          | \$787,190          | \$787,190          | \$787,190          |
| Personal Property Values                   | -                  | -                  | \$314,864          | \$314,864          | \$314,864          | \$314,864          | \$314,864          | \$314,864          | \$314,864          | \$314,864          | \$314,864          | \$314,864          | \$314,864          | \$314,864          | \$314,864          | \$314,864          | \$314,864          | \$314,864          | \$314,864          | \$314,864          | \$314,864          | \$314,864          | \$314,864          |
| Land Values (Value Added Post-Development) | -                  | -                  | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           |
| <b>Total Property Values</b>               | <b>-</b>           | <b>-</b>           | <b>\$1,125,829</b> | <b>\$1,125,829</b> | <b>\$1,125,829</b> | <b>\$1,125,829</b> | <b>\$1,125,829</b> | <b>\$1,125,829</b> | <b>\$1,125,829</b> | <b>\$1,125,829</b> | <b>\$1,125,829</b> | <b>\$1,125,829</b> | <b>\$1,125,829</b> | <b>\$1,125,829</b> | <b>\$1,125,829</b> | <b>\$1,125,829</b> | <b>\$1,125,829</b> | <b>\$1,125,829</b> | <b>\$1,125,829</b> | <b>\$1,125,829</b> | <b>\$1,125,829</b> | <b>\$1,125,829</b> | <b>\$1,125,829</b> |
| Phase 2                                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |
| Building Value                             | -                  | -                  | \$512,436          | \$512,436          | \$512,436          | \$512,436          | \$512,436          | \$512,436          | \$512,436          | \$512,436          | \$512,436          | \$512,436          | \$512,436          | \$512,436          | \$512,436          | \$512,436          | \$512,436          | \$512,436          | \$512,436          | \$512,436          | \$512,436          | \$512,436          | \$512,436          |
| Personal Property Values                   | -                  | -                  | \$204,974          | \$204,974          | \$204,974          | \$204,974          | \$204,974          | \$204,974          | \$204,974          | \$204,974          | \$204,974          | \$204,974          | \$204,974          | \$204,974          | \$204,974          | \$204,974          | \$204,974          | \$204,974          | \$204,974          | \$204,974          | \$204,974          | \$204,974          | \$204,974          |
| Land Values (Value Added Post-Development) | -                  | -                  | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           | \$23,805           |
| <b>Total Property Values</b>               | <b>-</b>           | <b>-</b>           | <b>\$741,214</b>   | <b>\$741,214</b>   | <b>\$741,214</b>   | <b>\$741,214</b>   | <b>\$741,214</b>   | <b>\$741,214</b>   | <b>\$741,214</b>   | <b>\$741,214</b>   | <b>\$741,214</b>   | <b>\$741,214</b>   | <b>\$741,214</b>   | <b>\$741,214</b>   | <b>\$741,214</b>   | <b>\$741,214</b>   | <b>\$741,214</b>   | <b>\$741,214</b>   | <b>\$741,214</b>   | <b>\$741,214</b>   | <b>\$741,214</b>   | <b>\$741,214</b>   | <b>\$741,214</b>   |
| Phase 3                                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |                    |
| Building Value                             | \$1,526,636        | \$1,526,636        | \$1,526,636        | \$1,526,636        | \$1,526,636        | \$1,526,636        | \$1,526,636        | \$1,526,636        | \$1,526,636        | \$1,526,636        | \$1,526,636        | \$1,526,636        | \$1,526,636        | \$1,526,636        | \$1,526,636        | \$1,526,636        | \$1,526,636        | \$1,526,636        | \$1,526,636        | \$1,526,636        | \$1,526,636        | \$1,526,636        | \$1,526,636        |
| Personal Property Values                   | \$610,054          | \$610,054          | \$610,054          | \$610,054          | \$610,054          | \$610,054          | \$610,054          | \$610,054          | \$610,054          | \$610,054          | \$610,054          | \$610,054          | \$610,054          | \$610,054          | \$610,054          | \$610,054          | \$610,054          | \$610,054          | \$610,054          | \$610,054          | \$610,054          | \$610,054          | \$610,054          |
| Land Values (Value Added Post-Development) | \$46,167           | \$46,167           | \$46,167           | \$46,167           | \$46,167           | \$46,167           | \$46,167           | \$46,167           | \$46,167           | \$46,167           | \$46,167           | \$46,167           | \$46,167           | \$46,167           | \$46,167           | \$46,167           | \$46,167           | \$46,167           | \$46,167           | \$46,167           | \$46,167           | \$46,167           | \$46,167           |
| <b>Total Property Values</b>               | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$2,183,456</b> |
| <b>Total Salmon Development</b>            | <b>\$2,183,456</b> | <b>\$2,183,456</b> | <b>\$4,050,498</b> | <b>\$4,050,498</b> | <b>\$4,050,498</b> | <b>\$4,050,498</b> | <b>\$4,050,498</b> | <b>\$4,050,498</b> | <b>\$4,050,498</b> | <b>\$4,050,498</b> | <b>\$4,050,498</b> | <b>\$4,050,498</b> | <b>\$4,050,498</b> | <b>\$4,050,498</b> | <b>\$4,050,498</b> | <b>\$4,050,498</b> | <b>\$4,050,498</b> | <b>\$4,050,498</b> | <b>\$4,050,498</b> | <b>\$4,050,498</b> | <b>\$4,050,498</b> | <b>\$4,050,498</b> | <b>\$4,050,498</b> |

---

**EXHIBIT C: MULTI-YEAR TAX INCREMENT BUDGET**

---

 C.1 - TaxInc Budget (Salmon)  
2013 Centerville Salmon Tax Increment (Budget)(1.21.14).xlsx

## TAX INCREMENT PARTICIPATION AGREEMENT

Between  
Redevelopment Agency of Centerville City  
and  
Salmon HVAC

This Tax Increment Participation Agreement (the "Agreement") is entered into as of this \_\_\_\_\_ day of \_\_\_\_\_ 2014, by and between SALMON HVAC (the "Company"), as the owner of certain real property located in Centerville City, Davis County, Utah, on which it proposes the development of a light industrial/flex space project known as the **PASTURE PROJECT** as defined below, and the **REDEVELOPMENT AGENCY OF CENTERVILLE CITY**, a redevelopment agency created under Utah law (the "Agency" or the "Agency") in contemplation of the following facts and circumstances:

A. **WHEREAS** the Company owns approximately 4.87 acres of real property in Centerville City, Davis County, Utah, (the "Site"), which is depicted in EXHIBIT A and desires to develop a light industrial/flex space development project;

B. **WHEREAS** the Company has presented to the Agency and its representatives the estimated value of the proposed improvements and development to the Site, which will improve parcels 060030046 and 060030031, and which includes three light industrial buildings (as detailed in EXHIBIT B) for a total of 51,386 square feet (the "Pasture Project"), resulting in an estimated taxable value of approximately four million fifty thousand four hundred ninety-eight dollars (\$4,050,498) as shown in EXHIBIT C;

C. **WHEREAS**, it is necessary for the Company to construct public infrastructure and site improvements prior to the full development of the Pasture Project, which infrastructure and site improvement costs (the "Infrastructure Costs") are estimated to be \$758,519 (as more fully depicted in EXHIBIT D);

D. **WHEREAS** the Company has presented to the Agency and its representatives a projected financing pro forma, which includes justification for the Agency's participation in a portion of the Infrastructure Costs;

E. **WHEREAS** the Agency has heretofore created the Barnard Creek Community Development Project Area ("Project Area") in the year 2014 that is comprised of the properties that includes the Site, which authorizes the Agency to use all tax increment as allowed in the Community Development & Renewal Agency Act, Utah Code Annotated ("UCA") 17C (the "Act");

F. **WHEREAS** the Agency has heretofore adopted and authorized the Barnard Creek Community Development Project Area Plan and Budget that provides the Agency the ability to negotiate participation and tax increment agreements with developers and property owners;

G. **WHEREAS** the Site and the proposed Pasture Project, due to its location within the Project Area, generates incremental property tax revenues to the Agency;

## AGREEMENT:

NOW THEREFORE, in consideration of the mutual covenants, conditions, and considerations as more fully set forth below, the parties hereby agree to the Participation Agreement as follows:

1. **Tax Increment Financing Incentive.** As a consideration for the Company constructing and developing the Pasture Project, the Agency agrees to contribute to the Company certain tax increment received by the Agency and produced by the creation and development of the Pasture Project (*as more fully described below in subparagraph A*). Payment of tax increment to the Company is intended to be used by the Company as a reimbursement for Infrastructure Costs incurred in connection with the development of the Site.

A. The Agency will remit 100% of Pasture Project Tax Increment (*"Pasture Project Tax Increment" shall mean the amount of property tax revenue received by the Agency pursuant to the Budget and Interlocal Agreements related to the Pasture Project and which tax increment revenue is generated by the parcels of property that constitute the Site*), commencing on the next succeeding tax year after the Project Area tax increment has been triggered by the Agency. The total amount of the Pasture Project Tax Increment to be remitted by the Agency to the Company shall be the lesser of either:

- i. twenty-years from the date the Agency first receives the Pasture Project Tax Increment, or
- ii. until the maximum Pasture Project Tax Increment amount equals \$889,609.

2. **Timing of Infrastructure Improvements.** The timing of the initial infrastructure, site improvements, and building construction are anticipated to occur in the timeframe outlined below:

- A. Complete construction, installation or acquisition of Phase I of the Infrastructure Costs no later than \_\_\_\_\_.
- B. Complete construction of the light industrial/flex space building associated with Phase I, no later than \_\_\_\_\_.

3. **Timing of Tax Increment.** The Agency shall commence payment of Pasture Project Tax Increment outlined in 1 (A) above commencing on the next succeeding tax year after the Project Area tax increment has been triggered by the Agency. It is further agreed that the condition of payment related to Pasture Project Tax Increment is subject to receipt of said monies from Davis County.

4. **RDA Authority.** The Drawings and Preliminary and Final Construction Documents shall be subject to general architectural review and guidance by the Agency. The City's approval is directed to such matters as planning, zoning, engineering, structural matters, compliance with City buildings codes and regulations, conditional use permits, and applicable State, federal or local laws relating to construction standards. The Developer understands that the Agency's approval is in addition to the

City's approval. The Agency's determinations respecting the Developer's compliance with the Redevelopment Plan, the Preliminary and Final Construction Documents and this Agreement shall be final and conclusive. The approval of the Agency shall not be unreasonably withheld or denied.

5. **Successors and Assigns.** This Agreement may not be assigned by the Company without the expressed prior written consent of the Agency, said consent not to be unreasonably withheld.

6. **Amendments.** Except as otherwise provided herein, this Agreement may be modified or amended by, and only by, a written instrument duly authorized and executed by the Company and the Agency.

7. **Governing Law and Interpretation.** This Agreement shall be governed by the laws of the State of Utah, and any action pertaining hereto shall be brought in the applicable state or federal court having jurisdiction in Davis County, Utah.

(The remainder of the page is intentionally left blank.)

preliminary draft

THIS PARTICIPATION AGREEMENT IS EXECUTED to be effective as of the day and year first above written.

COMPANY: SALMON HVAC  
a Utah company

By: \_\_\_\_\_  
\_\_\_\_\_, Owner

AGENCY: CENTERVILLE CITY REDEVELOPMENT  
AGENCY,  
a municipal agency of the state of Utah

Attest:

By: \_\_\_\_\_  
Paul Cutler, Agency Board Chair

\_\_\_\_\_  
Agency Recorder

preliminary draft

# EXHIBIT A: MAP OF PASTURE PROJECT & BARNARD CREEK CDA

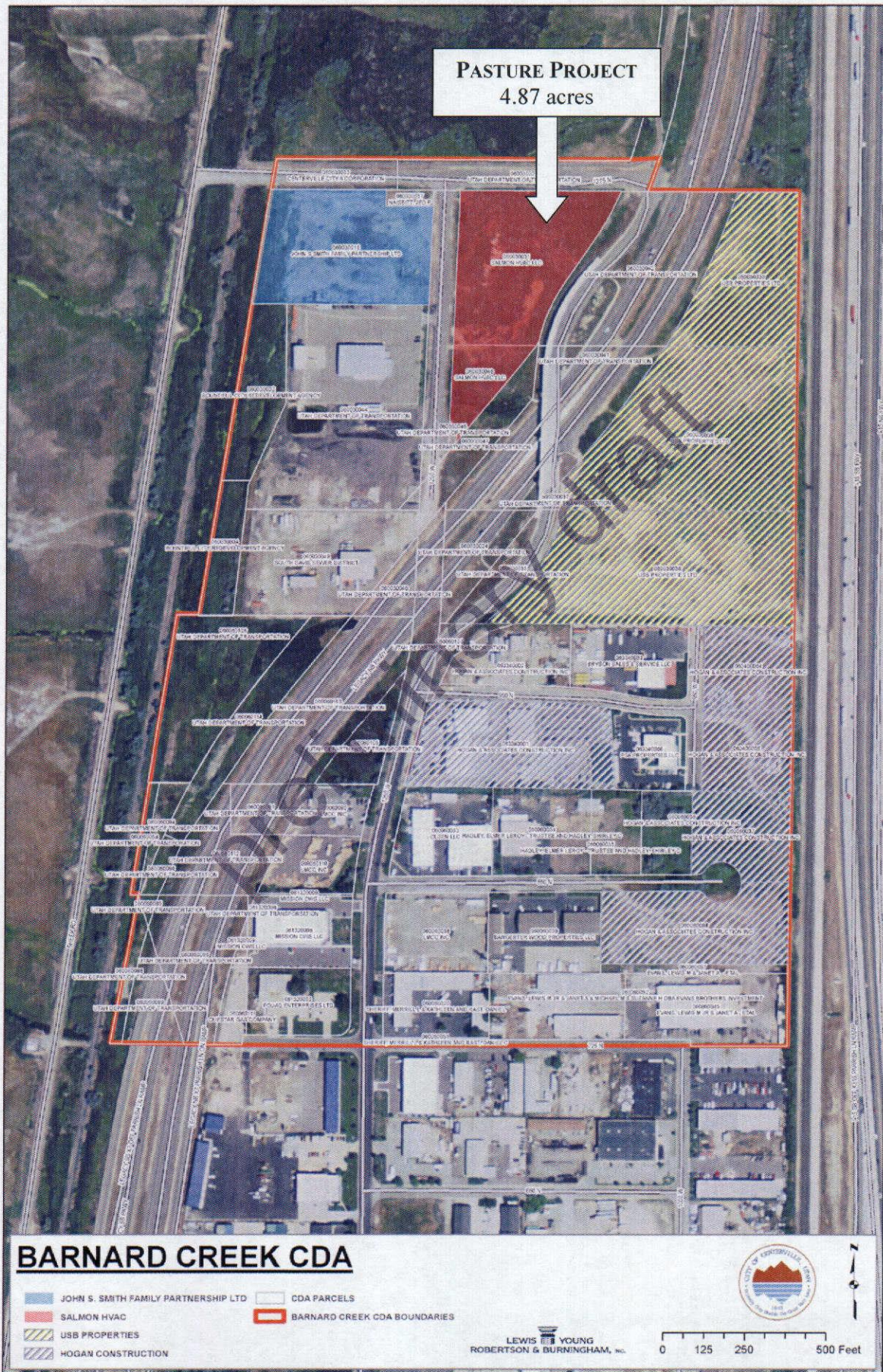


EXHIBIT B: ARCHITECTURAL RENDERINGS

preliminary draft

### EXHIBIT C: ESTIMATED PRIVATE INVESTMENT ANALYSIS

**Pasture Project:**

- Construction of three light industrial/flex space buildings and site improvements

|         | UNIT SIZE<br>(SF) | BUILDING<br>VALUE | PERSONAL<br>PROPERTY | INCREASE IN LAND<br>VALUE POST-<br>DEVELOPMENT | TOTAL<br>ASSESSED<br>VALUE |
|---------|-------------------|-------------------|----------------------|------------------------------------------------|----------------------------|
| Phase 1 | 27,757            | \$1,526,635       | \$610,654            | \$46,167                                       | \$2,183,456                |
| Phase 2 | 9,371             | \$787,160         | \$314,864            | \$23,805                                       | \$1,125,829                |
| Phase 3 | 14,312            | \$512,435         | \$204,974            | \$23,805                                       | \$741,214                  |
| Totals  | 51,386            | \$2,826,230       | \$1,130,492          | \$93,776                                       | \$4,050,498                |

preliminary draft

**EXHIBIT D: PUBLIC INFRASTRUCTURE IMPROVMENTS**

| <b>ESTIMATED PUBLIC INFRASTRUCTURE COSTS</b> |                     |
|----------------------------------------------|---------------------|
| <b>DESCRIPTION</b>                           | <b>TOTAL COST</b>   |
| Retaining Wall - Native rock                 | \$32,000.00         |
| Wetland Improvements                         | \$43,365.00         |
| Sub grade                                    | \$53,822.46         |
| Storm Drain                                  | \$32,410.00         |
| Curb and Gutter                              | \$29,220.75         |
| Sidewalk and curb                            | \$70,975.00         |
| Asphalt                                      | \$241,611.00        |
| Sewer                                        | \$55,600.00         |
| Power/Electrical                             | \$30,135.00         |
| Water                                        | \$92,370.00         |
| Gas                                          | \$18,010.00         |
| Landscape                                    | \$23,000.00         |
| Loading Docks                                | \$30,000.00         |
| <b>Total</b>                                 | <b>\$778,519.21</b> |



FRONT / SIDE ISOMETRIC  
NOT TO SCALE

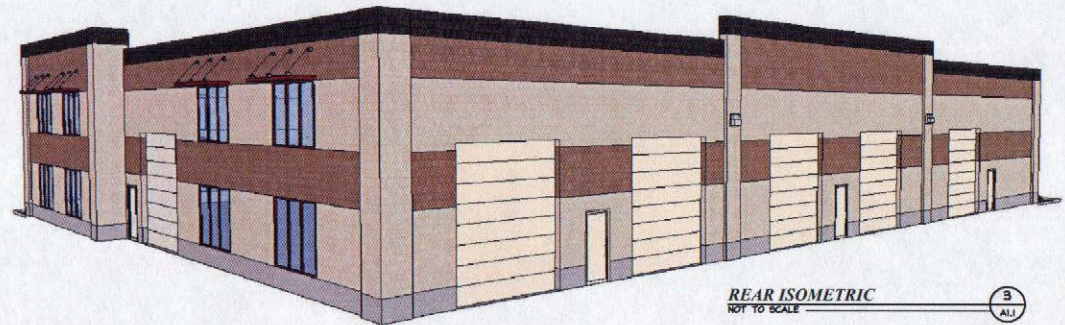
1  
ALL



FRONT / SIDE ISOMETRIC  
NOT TO SCALE

2  
ALL

| FENESTRATION CALCULATION |                               |                                  |                    |
|--------------------------|-------------------------------|----------------------------------|--------------------|
| WALL                     | TOTAL LENGTH OF WALL (INCHES) | TOTAL LENGTH OF WINDOWS (INCHES) | TOTAL FENESTRATION |
| SOUTH - MAIN             | 1784                          | 864                              | 48.43%             |
| SOUTH - UPPER            | 1784                          | 864                              | 48.43%             |
| EAST - MAIN              | 1200                          | 480                              | 40.00%             |
| WEST - MAIN              | 1200                          | 538                              | 44.83%             |
| NORTH - MAIN             | 1704                          | 880                              | 51.64%             |



REAR ISOMETRIC  
NOT TO SCALE

3  
ALL

SEAL:

DATE: 11/10/10  
PROJECT: 11410  
DRAWN BY: JCB  
CHECKED BY: JCB  
DATE: 11/10/10

REVISIONS:  
NO. DESCRIPTION  
DATE

JAMES O. CHAMBERLIN  
& ASSOCIATES  
ARCHITECTS  
177 E. ANTELOPE DR. SE  
LUTON, UT 84041-1655  
P: 435.701.1985  
F: 435.701.1986

J&A

THE PASTURE  
1275 NORTH 1250 WEST  
CENTERTVILLE, UTAH

SHEET NUMBER  
A1.1



**CENTERVILLE CITY COUNCIL**

**Staff Backup Report  
3/4/2014**

Item No. 3.

Short Title: Consider use of RDA funds for enhancements to Main & Parrish Intersection Project

Initiated By:

Scheduled Time:

**SUBJECT**

**RECOMMENDATION**

**BACKGROUND**

See the staff report for item #6 on the City Council agenda for background on this matter.